

**FINANCIAL STATEMENTS  
AND  
INDEPENDENT AUDITORS' REPORT  
SCHOOL DISTRICT OF CLAYTON**

**June 30, 2019**

# SCHOOL DISTRICT OF CLAYTON

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# SCHOOL DISTRICT OF CLAYTON

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## **Independent Auditors' Report**

Board of Education  
School District of Clayton

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the School District of Clayton, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the School District of Clayton, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District of Clayton's basic financial statements. The other annual financial information and operating data and supplemental budgetary schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplemental budgetary schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental budgetary schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The annual financial information and operating data has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly we do not express an opinion or provide any assurance on them.



### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 12, 2019, on our consideration of the School District of Clayton's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal controls over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District of Clayton's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District of Clayton's internal control over financial reporting and compliance.

*Keiser, Eck & Braeckel LLP*

St. Louis, Missouri  
December 12, 2019

# **SCHOOL DISTRICT OF CLAYTON**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED**

**Year ended June 30, 2019**

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The Management's Discussion and Analysis (MD&A) of the School District of Clayton's (District) financial performance provides a narrative overview of the District's financial activities for the fiscal year ended June 30, 2019. The MD&A should not be taken as a replacement for the financial statements and other supplemental information but should be read in conjunction with them to enhance the reader's understanding of the District's financial performance.

### **Financial Highlights**

Key financial highlights for the fiscal year ended June 30, 2019 are as follows:

- The total assets and deferred outflows of the District exceeded its liabilities and deferred inflows at the end of the 2019 fiscal year by \$15.3 million (net position).
- Net position decreased approximately \$1.6 million or 9.2% from the prior year.
- General revenues totaled \$52.5 million or 82.1% of all revenues. Program revenues in the form of charges for services and operating grants and contributions accounted for \$11.4 million or 17.9% of all revenues.
- Total expenses for the year were \$65.5 million of which \$52.5 million were funded by general revenues.
- The General Fund had \$18.0 million in revenues and \$18.7 million in expenditures. The General Fund's balance decreased \$455 thousand after transfers.
- The Special Revenue Fund had \$29.2 million in revenues and \$32.2 million in expenditures. The Special Revenue Fund's balance decreased \$3.0 million after transfers.
- The Debt Service Fund had \$8.6 million in revenues, \$28.1 million in expenditures of which \$19.3 million was paid from escrow due to a prior year refunding. The Debt Service Fund's balance decreased \$19.5 million primarily due to the bond payment from escrowed cash.
- The Capital Projects Fund had \$1.8 million in revenues, \$5.1 million in proceeds from a capital lease and \$1.5 million in expenditures. The Capital Projects Fund's balance increased \$5.3 million after transfers primarily due to proceeds received from the capital lease.

# **SCHOOL DISTRICT OF CLAYTON**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED** **Year ended June 30, 2019**

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### **Using this Annual Report**

The District's annual report consists of a series of financial statements that show information about the District as a whole, including its significant funds. The Statement of Net Position and the Statement of Activities (pages 21 and 22) provide information about the activities of the District as a whole and present a longer-term view of the District's finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. Fund statements may also provide insight into the District's overall financial health. Fund financial statements report the District's operations in more detail than the government-wide financial statements by providing information about the District's most significant funds. The notes to the basic financial statements provide further explanation of some of the information in the statements and provide additional disclosures and more detailed data. This will allow statement readers to have a more complete description and understanding of the District's financial activities and position.

The District prepares its annual budget on the cash basis of accounting, meaning that revenues are recognized when the District receives the money and the expenditures are recognized when checks are issued. To meet Governmental Accounting Standards Board (GASB) Statement No. 34, the District's annual report uses both the modified accrual and accrual methods of accounting. Because of this difference, budget schedules will differ from the Basic Financial Statements.

The District's auditor has provided assurance in the independent auditors' report, located immediately preceding this MD&A, that the Basic Financial Statements are presented fairly. Varying degrees of assurance are provided by the auditor regarding supplemental information. A user of this report should read the independent auditors' report carefully to ascertain the level of assurance being provided for each of the other parts in the Financial Section.

### **Reporting the District as a Whole**

#### ***Statement of Net Position and the Statement of Activities***

The analysis of the District as a whole begins on page 21. This analysis provides answers to whether the District is financially stronger or weaker as a result of the year's activities. The Statement of Net Position and the Statement of Activities, which appear first in the District's financial statements, report information on the District as a whole and its activities in a way that helps answer this question. These statements include all assets and liabilities, using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.



# SCHOOL DISTRICT OF CLAYTON

## MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED Year ended June 30, 2019

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### **Reporting the District as a Whole – Continued**

These two statements report the District's net position – the difference between assets and deferred outflows compared to liabilities and deferred inflows, as reported in the Statement of Net Position. It is one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position – as reported in the Statement of Activities – is one indicator of whether its financial health is improving or deteriorating. The relationship between revenues and expenses indicates the District's operating results. However, the District's mission is to provide services to students, not to generate profits as commercial entities strive to do each year. Non-financial factors, such as the quality of the education provided, safety of the schools, facility conditions, the District's property tax base and current state laws restricting revenue growth must also be considered to assess the overall health of the District.

The Statement of Net Position and the Statement of Activities report the following activity for the District's programs and services:

**Governmental Activities** – Most of the District's services, which includes instruction, support and plant services, are reported here. Property taxes, voluntary student transfer aid, state foundation and categorical grants, and state and federal grants finance most of these activities.

**Business-type Activities** – The District's business-type activities include services provided to constituents of the District where all or most of the costs involved are recovered through services charged to the users of such services or from transfers from other funds.

### **Reporting the District's Most Significant Funds**

#### ***Fund Financial Statements***

The analysis of the District's major funds begins on page 23. Fund financial statements provide detailed information about the District's major funds, not the District as a whole. The District utilizes several funds to account for a wide range of financial transactions. However, the fund financial statements focus on the District's most significant funds, which are the General Fund, Special Revenue Fund, Debt Service Fund and Capital Projects Fund. The District's funds use the following accounting approach:

# SCHOOL DISTRICT OF CLAYTON

## MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED Year ended June 30, 2019

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### Reporting the District's Most Significant Funds - Continued

**Governmental Funds** - Most of the District's services are reported in governmental funds which focus how money flows into and out of the funds and balances remaining at year-end available for spending for future years. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the District's operations and the services it provides. Governmental fund information helps determine whether there are more or fewer financial resources available in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled on pages 24 and 26.

**Proprietary Funds** - Proprietary funds account for activities that involve business-like interactions using the accrual basis of accounting. The District has two types of proprietary funds which are the enterprise fund and the internal service fund. The enterprise fund is used to account for any activity for which external users are charged a fee for goods and services. The internal service fund is used to account for activities that benefit government activities. No reconciling items exist between the governmental-wide statements and the proprietary funds statements.

### The District as a Whole

The District's net position was \$15.3 million at June 30, 2019. Of this amount, \$30.7 million was net investment in capital assets and \$15.3 million was restricted. Restricted net position is reported separately to show legal constraints from debt covenants and enabling legislation that limit the District's ability to use those assets for day-to-day operations. The unrestricted net position shows a negative balance of \$30.8 million after the District recognized the proportionate share of the total net pension liability of the Missouri retirement program for public school districts (PSRS/PEERS) in accordance with GASB Statement No. 68, as amended by GASB Statement No. 71 and the postemployment benefits other than pension liability in accordance with GASB Statement No. 75. Note G contains additional information on GASB Statement No. 68 and Note I contains additional information on GASB Statement No. 75. The analysis below focuses on the net position (Table 1) and changes in net position (Table 2) of the District's activities.

# SCHOOL DISTRICT OF CLAYTON

## MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED Year ended June 30, 2019

### The District as a Whole – Continued

Table 1  
Condensed Statements of Net Position  
June 30,

	2019			2018		
	Governmental activities	Business-type activities	Total	Governmental activities	Business-type activities	Total
Current and other assets	\$ 88,541,937	\$ 30,302	\$ 88,572,239	\$ 92,117,800	\$ 21,120	\$ 92,138,920
Capital assets	102,588,080	44,125	102,632,205	104,969,530	52,166	105,021,696
<b>Total assets</b>	<b>191,130,017</b>	<b>74,427</b>	<b>191,204,444</b>	<b>197,087,330</b>	<b>73,286</b>	<b>197,160,616</b>
Deferred pension and OPEB	15,470,256	-	15,470,256	15,923,346	-	15,923,346
Current and other liabilities	8,031,900	30,302	8,062,202	1,802,316	21,120	1,823,436
Noncurrent liabilities	122,758,180	-	122,758,180	147,352,171	-	147,352,171
<b>Total liabilities</b>	<b>130,790,080</b>	<b>30,302</b>	<b>130,820,382</b>	<b>149,154,487</b>	<b>21,120</b>	<b>149,175,607</b>
Deferred property taxes	58,149,096	-	58,149,096	43,813,877	-	43,813,877
Pension and OPEB deferrals	2,396,317	-	2,396,317	3,226,530	-	3,226,530
<b>Total deferred inflows</b>	<b>60,545,413</b>	<b>-</b>	<b>60,545,413</b>	<b>47,040,407</b>	<b>-</b>	<b>47,040,407</b>
Net position						
Net investment in capital assets	30,674,271	44,125	30,718,396	28,367,834	52,166	28,420,000
Restricted	15,344,822	-	15,344,822	16,767,150	-	16,767,150
Unrestricted	(30,754,313)	-	(30,754,313)	(28,319,202)	-	(28,319,202)
<b>Total net position</b>	<b>\$ 15,264,780</b>	<b>\$ 44,125</b>	<b>\$ 15,308,905</b>	<b>\$ 16,815,782</b>	<b>\$ 52,166</b>	<b>\$ 16,867,948</b>

The (\$30.8) million in unrestricted net position represents the accumulated results of all past years' operations for unrestricted activities. Total net position decreased \$1.6 million.

The results of this year's operations for the District as a whole are reported in the Statement of Activities on page 22. This information is summarized in Table 2 on the following page.

# SCHOOL DISTRICT OF CLAYTON

## MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED Year ended June 30, 2019

### The District as a Whole – Continued

Table 2  
Changes in Net Position from Operating Results  
Year Ended June 30,

	2019			2018		
	Governmental activities	Business-type activities	Total	Governmental activities	Business-type activities	Total
<b>Revenues</b>						
Program revenues						
Charges for services	\$ 8,834,939	\$ 1,099,031	\$ 9,933,970	\$ 6,296,253	\$ 1,016,281	\$ 7,312,534
Operating grants and contributions	1,499,399	-	1,499,399	979,787	-	979,787
General revenues						
Property taxes	42,443,840	-	42,443,840	43,418,624	-	43,418,624
Federal and State aid	2,352,559	-	2,352,559	2,307,828	-	2,307,828
Voluntary student transfer aid	1,568,157	-	1,568,157	1,710,403	-	1,710,403
Other	6,120,786	-	6,120,786	6,517,733	-	6,517,733
<b>Total revenues</b>	<b>62,819,680</b>	<b>1,099,031</b>	<b>63,918,711</b>	<b>61,230,628</b>	<b>1,016,281</b>	<b>62,246,909</b>
<b>Expenses</b>						
Instruction	30,370,087	-	30,370,087	30,802,007	-	30,802,007
Student services	2,636,099	-	2,636,099	2,687,603	-	2,687,603
Support services	1,972,618	-	1,972,618	1,821,975	-	1,821,975
Building administration	2,726,093	-	2,726,093	2,632,606	-	2,632,606
Executive administration	3,044,210	-	3,044,210	1,355,902	-	1,355,902
Business services	931,787	-	931,787	769,976	-	769,976
Central office support services	5,335,592	-	5,335,592	3,789,050	-	3,789,050
Operation of plant	10,895,241	-	10,895,241	11,106,815	-	11,106,815
Security services	203,982	-	203,982	216,142	-	216,142
Nonallowable transportation	185,278	-	185,278	169,388	-	169,388
Food services	1,184,498	-	1,184,498	1,078,230	-	1,078,230
Adult/community programs	1,201,406	-	1,201,406	818,183	-	818,183
Interest and other charges	3,907,058	-	3,907,058	3,857,254	-	3,857,254
Local district services	-	883,805	883,805	-	903,463	903,463
<b>Total expenses</b>	<b>64,593,949</b>	<b>883,805</b>	<b>65,477,754</b>	<b>61,105,131</b>	<b>903,463</b>	<b>62,008,594</b>
<b>Excess (deficiency) before other income and transfers</b>	<b>(1,774,269)</b>	<b>215,226</b>	<b>(1,559,043)</b>	<b>125,497</b>	<b>112,818</b>	<b>238,315</b>
<b>Other income</b>						
Gain on sale of capital assets	-	-	-	-	3,819,699	3,819,699
Transfers	223,267	(223,267)	-	4,182,484	(4,182,484)	-
<b>Total other income</b>	<b>223,267</b>	<b>(223,267)</b>	<b>-</b>	<b>4,182,484</b>	<b>(362,785)</b>	<b>3,819,699</b>
<b>Change in net position</b>	<b>(1,551,002)</b>	<b>(8,041)</b>	<b>(1,559,043)</b>	<b>4,307,981</b>	<b>(249,967)</b>	<b>4,058,014</b>
Beginning net position	16,815,782	52,166	16,867,948	12,507,801	302,133	12,809,934
Ending net position	\$ 15,264,780	\$ 44,125	\$ 15,308,905	\$ 16,815,782	\$ 52,166	\$ 16,867,948

# SCHOOL DISTRICT OF CLAYTON

## MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED Year ended June 30, 2019

### Governmental and Business-Type Activities

As reported in the Statement of Activities, the cost of all governmental and business-type activities totaled \$65.5 million in fiscal year 2019. However, the District's local taxpayers ultimately funded \$42.4 million or 64.8% of these costs because some of the costs were paid by those who benefited from the programs (\$9.9 million), by other governments and organizations who subsidized certain programs (\$3.1 million), and by miscellaneous sources (\$8.5 million).

Table 3 shows the cost of each of the District's largest functions, as well as each function's net cost (total cost less revenue generated by the activities). The net cost shows the financial burden that was placed on the District's taxpayers by each of the functions. Providing this information allows citizens to consider the cost of each function in comparison to the benefits they believe are provided by that function.

**Table 3**  
**Net Cost of Governmental Activities**  
**Year ended June 30,**

	2019		2018	
	<u>Total cost of services</u>	<u>Net cost of services</u>	<u>Total cost of services</u>	<u>Net cost of services</u>
Governmental activities				
Instruction	\$ 30,370,087	\$ 28,058,231	\$ 30,802,007	\$ 28,249,032
Student services	2,636,099	2,636,099	2,687,603	2,687,603
Support services	1,972,618	1,866,773	1,821,975	1,707,752
Administration	6,702,090	6,694,023	4,758,484	4,758,484
Operation of plant	11,099,223	10,014,300	11,322,957	11,322,957
Other	7,906,774	1,083,127	5,854,851	1,246,009
Interest and other charges	3,907,058	3,907,058	3,857,254	3,857,254
	<u>64,593,949</u>	<u>54,259,611</u>	<u>61,105,131</u>	<u>53,829,091</u>
Business-type activities				
Local district services	<u>883,805</u>	<u>(215,226)</u>	<u>903,463</u>	<u>(112,818)</u>
<b>Total</b>	<b><u>\$ 65,477,754</u></b>	<b><u>\$ 54,044,385</u></b>	<b><u>\$ 62,008,594</u></b>	<b><u>\$ 53,716,273</u></b>



# **SCHOOL DISTRICT OF CLAYTON**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED** **Year ended June 30, 2019**

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### **Governmental and Business-Type Activities – Continued**

Instruction expenses include activities directly dealing with the teaching of pupils and the interaction between teacher and pupil.

Student services are those services which provide administrative, technical (such as guidance and health), and logistical support to facilitate and enhance instruction, and to a lesser degree, community services.

Support services include the activities involved with assisting staff with the content and process of teaching to pupils as well as library services.

Administration includes expenses associated with administrative and financial supervision of the District.

Operation of plant activities involves maintaining school grounds, buildings and equipment in an effective working condition.

Other includes services for transportation, food, communications, human resources and expenses for the District's self-insurance fund.

Interest and other charges are transactions associated with the payment on debt of the District.

Business-type activities are services provided to constituents of the District where all or most of the costs involved are recovered through services charged to the users of such services or from transfers from other funds.

The dependence upon tax revenues is apparent. Over 92.4% of instruction activities are supported through taxes and other general revenues; for all governmental activities, general revenue support is 84.0%.

### **The District's Funds**

The District uses funds to control and manage money for particular purposes. A review of the funds provides some insight as to whether the District is being accountable for the resources taxpayers and others provide to it, and also provides insight into the District's overall financial health. In total, governmental funds had a fund balance of \$28.1 million at June 30, 2019. This represents an overall decrease of \$17.6 million from the prior year primarily due the depletion of the escrow account in the Debt Service Fund. The Debt Service escrow account paid \$19.7 million of debt during the fiscal year. Additionally, the General Fund maintained a steady balance, the Special Revenue Fund decreased by \$3.0 million on planned expenditures and the Capital Projects Fund increased \$5.3 million primarily from the proceeds of the capital lease. The overall position of the District's funds remains financially strong and the District is able to meet all of its ongoing operational expenditures without having to resort to short-term financing activities.

# **SCHOOL DISTRICT OF CLAYTON**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED** **Year ended June 30, 2019**

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### **Operating Funds (General and Special Revenue Funds Combined) - Budgeting Highlights**

In accordance with Chapter 67, RSMo, the District adopts a budget for each fund. While the District uses its funding judiciously, there are a number of factors that affect the budget over which the District has little or no control. The District uses site-based budgeting which is designed to tightly control site budgets but provide flexibility for site management. During the year the District revises the budget to deal with unexpected changes in revenues and expenditures as additional information becomes available. Schedules showing the District's original and final budget amounts compared with actual amounts paid and received for the General and Special Revenue Funds are provided later in this report as required supplementary information.

The District's financial strength is derived primarily from its strong local property values as over 73.2% of the District's operating revenues are generated through local property taxes. Under Missouri Statutes, property tax rates fluctuate with changes in assessed values preventing windfall revenue increases during periods of growing property values. This mechanism also protects taxing entities during periods of falling property values and has minimized the impacts of recent property value declines. The 2018-2019 property tax revenues decreased by approximately \$578 thousand or 1.34% less than the 2017-2018 totals primarily from a lower recoupment rate; current property taxes decreased by approximately \$755 thousand and delinquent property taxes increased by approximately \$177 thousand. The 2018 tax levy included a recoupment rate of 0.0468 for residential property and 0.0057 for commercial property. Legislation allows the District to assess a recoupment rate when the assessed value of property is lowered through the appeal process after the tax rate has been set. The District revised the original current property tax budget after assessed valuation information was obtained from St. Louis County. Property tax revenues finished the year approximately \$405 thousand below the original budget and approximately \$3.1 million above the revised budget.

For the year ended June 30, 2019, the General Fund budgetary basis actual expenditures were approximately \$968 thousand less than final budgeted amounts. Expenditures were less in the area of Operation of Plant by approximately \$428 thousand due to lower expenses in utilities and due to the timing of summer projects. Also, Instruction was less than budgeted by \$264 thousand primarily as a result of lower expenditures for textbooks.

The Special Revenue Fund budgetary basis actual expenditures reflect an overall positive variance of approximately \$900 thousand from the final budget primarily in the function of Instruction. Expenditures were lower than budget in salaries and benefits partially due to the budgeting of certain extra-duty positions to be filled by certified personnel. However, these positions may be filled by either certified or non-certified personnel. A significant portion of these positions were filled by non-certified personnel and therefore the expenditures occurred in the General Fund. Expenditures for insurance and substitute costs were also below budget. For the year ended June 30, 2019, the combined General and Special Revenue change in fund balances was approximately \$1.7 million lower than the 2018-2019 original budget and \$5.2 million lower than the final budget. Missouri law prohibits a district from overspending the expenditure budget per fund.

# SCHOOL DISTRICT OF CLAYTON

## MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED Year ended June 30, 2019

### Capital Assets and Debt Administration

#### Capital Assets

At June 30, 2019, the District had capital assets with a net book value of \$103 million, which includes \$46.8 million in accumulated depreciation. Table 4 shows a breakdown of capital assets, net of accumulated depreciation, at year end.

Table 4  
Capital Assets - Net  
June 30,

	2019			2018		
	Governmental activities	Business-type activities	Total	Governmental activities	Business-type activities	Total
Land	\$ 714,536	\$ -	\$ 714,536	\$ 714,536	\$ -	\$ 714,536
Buildings and improvements	98,535,256	-	98,535,256	100,977,864	-	100,977,864
Furniture and equipment	3,338,288	44,125	3,382,413	3,277,130	52,166	3,329,296
<b>Total</b>	<b>\$ 102,588,080</b>	<b>\$ 44,125</b>	<b>\$ 102,632,205</b>	<b>\$ 104,969,530</b>	<b>\$ 52,166</b>	<b>\$ 105,021,696</b>

The total additions for the year were \$1.4 million which consisted of approximately \$373 thousand of building and improvements and \$989 thousand in furniture and equipment purchases.

In June, 2019, the District entered into an approximately \$5.1 million capital lease for the purpose of renovation and improvements to Meramec Elementary and to fund capital contributions to the joint venture Clayton Recreation, Sports and Wellness Commission which is undergoing a \$10 million renovation project.

#### Debt Administration

At June 30, 2019, the District had \$69.1 million in general obligation bonds outstanding. Missouri statute allows school districts to incur debt up to an amount equal to 15% of the most current assessed valuation. The District's allowable debt level was approximately \$106 million at June 30, 2019, far above the District's current level of debt. The District's Debt Service levy for 2018-2019 was \$0.623 on each \$100 of assessed valuation. The Debt Service Fund balance at June 30, 2019 was \$5.0 million and equal to nearly 84.32% of the fiscal year 2019 annual debt service expense. The District's bond rating is AAA with Standard and Poor's.

# **SCHOOL DISTRICT OF CLAYTON**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED Year ended June 30, 2019**

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### **Capital Assets and Debt Administration - continued**

Other long-term liabilities of the District include compensated absences and a capital leases for renovation and improvement projects.

Additional information about debt is provided in Note E.

### **Economic Factors and Fiscal Year 2019-2020 Budget**

As a community, the students, staff, parents and patrons of the School District of Clayton are united in our commitment to student learning. Our mission, vision and core values embody why we are here, what we want our students to become, and the principles that guide our work. The District's mission to inspire each student to love learning and embrace challenge within a rich and rigorous academic culture and the vision to develop leaders who shape the world through independence, creativity and critical thinking set the standard for the education we provide.

The strategic planning process used the District's mission, vision and core values as a guide to develop strategic themes, objectives and initiatives. The 2019-2020 budget continues to focus on our strategic themes of Academic Excellence, Teacher and Administrator Excellence, Growth and Development of the Whole Child, and Resource Management. An effective learning organization continually takes time to evaluate progress and respond to it. While our District's strategic plan serves as a guide for where we are going, we also are purposeful about being reflective and making adjustments along the way. The District began working throughout the 2018-2019 school year to develop a new strategic plan, which will guide the District's work for the next three to five years. The first step in this process is starting with the end in mind: our students. We are working to develop a "Profile of a Graduate" that will prioritize the competencies we want for every Clayton graduate. We envision a plan that will influence our approach to learning and challenge the mental models of what our schools look like for our students. In the fall of 2018, we gathered input from the community through a platform called ThoughtExchange. The data collected from this input has been used as a launching point for developing our Profile of a Graduate. Once this work is finalized in the fall of 2019, a new strategic plan will be developed.

On April 2, 2019, the Board of Education (Board) asked the community to vote on Proposition E, an operating levy increase of 56 cents per \$100 of assessed valuation and an eight-cent waiver of Proposition C sales tax revenues. The voters approved the ballot measure with 64.2 percent of the votes. The net effect of both measures will provide the District with an additional 64 cents of operating revenue, or approximately \$7.3 million. The additional revenue will be used to maintain and strengthen the District's academic excellence and fiscal stability by eliminating the gap between revenues and expenses, addressing facility and maintenance needs and rebuilding reserves. The community's support of Proposition E will have a lasting impact on our schools and our students.



# SCHOOL DISTRICT OF CLAYTON

## MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED Year ended June 30, 2019

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### **Economic Factors and Fiscal Year 2019-2020 Budget - continued**

Proposition E was placed on the ballot because the District was prudently spending down operating reserves of \$175,217 in 2009-2010, \$820,654 in 2010-2011 and \$2.0 million in 2011-2012. During 2012-2013 and 2013-2014, budget reductions of \$935,900 and \$1.2 million, respectively, were made both to ensure the District's resources were allocated to programs that support its mission, vision and core values as well as to secure the District's ability to continue to provide our students with a rich and rigorous educational experience. The reductions were made with the goal of continuing to align District resources with our priorities but also protect what matters most: our instructional core. An academically-challenging curriculum, our students' engagement in their learning, and teachers' knowledge and skills are the three interdependent components of this District. While we reduced our expenditures and made permanent changes to staffing and programs, we did it in a way that protected our instructional core and prioritized organizational and operational impacts in order to minimize the direct impact on our students and their learning. As a result of these reductions and the ability to recoup approximately \$5.0 million of protested taxes over three years, operating surpluses of \$560,973 in 2012-2013, \$1.6 million in 2013-2014, and \$2.6 million in 2014-2015 were reported. During fiscal year 2015-2016 the District again began spending down reserves in the amount of \$1.7 million due to the payback of over \$2.0 million in protested taxes; and 2016-2017 and 2017-2018 continued the trend of spending down reserves with \$2.4 million and \$2.0 million respectively. The District continued to spend down reserves in 2018-2019 at approximately \$4.0 million. However, due to the successful passing of Proposition E, for 2019-2020, the District is projected to have approximately a \$2.9 million operating surplus and grow the fund balance to approximately 24% which is 6 percent above the 18 percent fund balance goal.

Beginning in 2015-2016, instructional and departmental operating budgets were prepared through a Zero-Based Budgeting (ZBB) approach. This approach is one of the key initiatives used to implement the Resource Management theme in the District's Strategic Plan. This approach helps ensure that the budget is developed to align with priorities for instructional practices and organizational needs. The ZBB approach is built on needs and priorities rather than on historical spending trends. The ZBB process is about creating accountability for what the District spends and transparency for the decisions for where the District spends. The 2019-2020 budget was prepared using a ZBB approach.

Proposed 2019-2020 total expenditures including normal debt service payments and business-type activities total \$64.6 million. Projected total revenues, inclusive of business-type and debt service, of \$69.1 million will result in a surplus \$4.5 million and grow the overall fund balance to \$22.3 million. Because many of the revenues and expenditures included in the total budget are restricted for specific purposes, the operating budget more clearly reflects the District's expected results of operations.

The operating revenue budget is projected to increase by \$12.0 million or 25.87 percent to a total of \$58.6 million primarily because of the successful passing of Proposition E, new developments, and the recoupment of the payback of approximately \$1.2 million of protested taxes from the prior year. Protested assessed values continue to remain a challenge for all of St. Louis County. Numerous protested tax appeals crowd the State Tax Commissions dockets resulting in continuous fluctuations in assessed valuation data and tax payments that cause significant fluctuations in revenue trends.



# **SCHOOL DISTRICT OF CLAYTON**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED** **Year ended June 30, 2019**

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### **Economic Factors and Fiscal Year 2019-2020 Budget - continued**

Further, other revenue categories such as non-resident tuition, tuition from other local education agencies (LEA's), and VICC are projected to decrease due to an increase in resident enrollment resulting in less available space. Projected revenues are based upon the best information available at this time as well as historical trends.

The operating expenditure budget is projected to increase by \$1.8 million or 3.32 percent to a total of \$55.6 million. 2018-2019 was the final year of a two-year salary agreement. Administration and teacher representatives began having salary discussions in March 2019. The Board approved a two-year salary schedule at their May 8, 2019 meeting. A 1.0 percent budgetary increase for certified teaching staff has been included in the current projections. The average salary increase for a teacher is 2.45 percent due to staff turnover. Administrative salaries, classified salaries, part-time temporary employment and substitute budgets will be increased by 2 percent. In addition, the operating budget supports the maintenance of our facilities and grounds, recommended technology improvements, textbook, musical instrument and athletic uniform replacement, and curriculum implementation plans. Due to the successful passing of Proposition E, an additional \$675,000 a year in funding for facility and maintenance needs will be budgeted. Total proposed maintenance Capital Improvement Plan (CIP) expenditures for 2019-2020 will include funding at the same level as 2018-2019 of \$625,280 with an additional \$100,000 from Proposition E for a total allocation of \$725,280. The remaining \$575,000 of the additional \$675,000 will be used to pay the annual financing payments improvements at the Center of Clayton.

In addition, requests to expend funds from the sale of the Maryland Building will be presented during the 2019-2020 school year. These funds are not part of operating funds and are not reflected in the operating budget. The Board has committed these funds for capital projects and must approve each expenditure from these funds. The first request will be to hire an architect to perform a safety audit of our buildings. Facility staff are currently prioritizing other capital maintenance projects to bring forward for approval.

The District continues to work to control costs and align resources with priorities while also looking at other strategies to achieve financial balance with minimal impact on students and classrooms.

Operating revenues will exceed operating expenses increasing the operating fund balance by \$2.9 million. The District anticipates approximately \$1.0 - \$1.5 million of the budget to be unexpended each year. Including these anticipated unexpended budget funds, the operating fund balance is anticipated to increase approximately \$4.4 million.

The 2019-2020 year-end operating fund balances inclusive of business-type activities are projected at \$16.3 million or 28.7 percent. However, \$4.8 million has been formally committed by the Board for future capital expenditures. This leaves a net operating fund balance of \$11.5 million or 20.7 percent of budgeted operating expenditures which is slightly above the Board's fund balance goal of 18 percent.

# **SCHOOL DISTRICT OF CLAYTON**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED Year ended June 30, 2019**

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### **Economic Factors and Fiscal Year 2019-2020 Budget - continued**

As part of the normal budgeting process, long-range projections are developed and continually updated. This process allows the District to determine how much of available resources can be used for ongoing projects, such as new programs or initiatives, versus one-time projects, such as facility repairs. Current long-range projections include new revenue from six developments where construction plans have been approved.

- The Barton – 8400 Maryland Avenue, Clayton
- Central Park Townhomes – 1107 East Linden Avenue, Richmond Heights
- Centene II – Phase I – 7600, 7606, 7620 Forsyth Boulevard; 14 South Hanley Road, Clayton – 40% tax abated property
- Centene University/Early Childhood Development Center – 7501 Maryland Avenue, Clayton
- Allegro Senior Residential Community – 1055 Bellevue Avenue, Richmond Heights
- Clarendale of Clayton – 7651 & 7601 Clayton Road, Clayton

Estimated new construction revenue from only these six developments has been included in projections. There are several other potential new developments that are currently in the conceptual phase and have either not been submitted to the City for review or are waiting on approval. Estimated revenue from these developments will be included in projections when approved. This conservative and prudent approach to planning by Boards of Education has been a historical trademark of the District. Long-range financial planning will continue to be relied upon, with administration prepared to react to unanticipated changes to planned revenue and expenses.

Preparation of the 2019-2020 budget began in December 2018. It is our deep commitment to all students' education that drives our thoughtful conversations and guides our budgetary decisions. Input was sought from staff, administrators and instructional leaders throughout the District. Specific information from developing the budget was discussed with the Board as study items on April 24 and May 22, 2019.

### **Contacting the School District's Financial Management**

This MD&A is intended to provide taxpayers and other constituents with an overview of the financial condition of the School District of Clayton. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Mary Jo Gruber, Chief Financial Officer, at School District of Clayton, #2 Mark Twain Circle, Clayton, Missouri 63105.

# SCHOOL DISTRICT OF CLAYTON

## STATEMENT OF NET POSITION

June 30, 2019

	Governmental activities	Business - type activities	Total
<b>ASSETS</b>			
Cash and investments	\$ 23,637,068	\$ -	\$ 23,637,068
Restricted cash and investments	5,001,861	-	5,001,861
Receivables			
Property taxes, net of allowance for uncollectibles of \$884,607	58,149,769	-	58,149,769
Sales tax	379,432	-	379,432
Grants	133,368	-	133,368
Other	867,870	30,302	898,172
Inventories	62,509	-	62,509
Prepaid expenses	310,060	-	310,060
Capital assets not being depreciated:			
Land	714,536	-	714,536
Capital assets, net of accumulated depreciation:			
Buildings and improvements	98,535,256	-	98,535,256
Furniture and equipment	3,338,288	44,125	3,382,413
<b>Total assets</b>	<b>191,130,017</b>	<b>74,427</b>	<b>191,204,444</b>
<b>DEFERRED OUTFLOWS</b>			
Deferred pension contributions	15,286,338	-	15,286,338
OPEB deferrals	183,918	-	183,918
<b>Total deferred outflows</b>	<b>15,470,256</b>	<b>-</b>	<b>15,470,256</b>
<b>LIABILITIES</b>			
Accounts payable	1,252,452	39,508	1,291,960
Accrued payroll and payroll taxes	140,293	97,571	237,864
Unearned revenue	173,392	125,394	298,786
Interfund loans	232,171	(232,171)	-
Noncurrent liabilities			
Due within one year	6,233,592	-	6,233,592
Due in more than one year	72,124,880	-	72,124,880
Net pension liability	44,867,812	-	44,867,812
Postemployment benefits other than pensions liability	5,765,488	-	5,765,488
<b>Total liabilities</b>	<b>130,790,080</b>	<b>30,302</b>	<b>130,820,382</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred property taxes	58,149,096	-	58,149,096
Pension deferrals	2,277,940	-	2,277,940
OPEB deferrals	118,377	-	118,377
<b>Total deferred inflows of resources</b>	<b>60,545,413</b>	<b>-</b>	<b>60,545,413</b>
<b>NET POSITION</b>			
Net investment in capital assets	30,674,271	44,125	30,718,396
Restricted for:			
Debt service	4,000,673	-	4,000,673
Capital projects	5,737,284	-	5,737,284
Teachers' salaries and benefits	5,247,538	-	5,247,538
Medical claims	359,327	-	359,327
Unrestricted	(30,754,313)	-	(30,754,313)
<b>Total net position</b>	<b>\$ 15,264,780</b>	<b>\$ 44,125</b>	<b>\$ 15,308,905</b>

The accompanying notes are an integral part of this statement.

# SCHOOL DISTRICT OF CLAYTON

## STATEMENT OF ACTIVITIES Year ended June 30, 2019

Function/Program	Expenses	Program revenues		Net (expense) revenue and changes in net position		
		Charges for services	Operating grants and contributions	Governmental activities	Business-type activities	Total
<b>Governmental activities</b>						
Instruction	\$ 30,370,087	\$ 1,623,545	\$ 688,311	\$ (28,058,231)	\$ -	\$ (28,058,231)
Attendance and guidance	2,072,533	-	-	(2,072,533)	-	(2,072,533)
Health services	563,566	-	-	(563,566)	-	(563,566)
Improvement of instruction and professional development	1,021,785	-	105,845	(915,940)	-	(915,940)
Media services	950,833	-	-	(950,833)	-	(950,833)
Board of Education services	204,008	-	-	(204,008)	-	(204,008)
Executive administration	2,840,202	-	-	(2,840,202)	-	(2,840,202)
Building level administration	2,726,093	-	-	(2,726,093)	-	(2,726,093)
Operation of plant	10,895,241	860,183	224,740	(9,810,318)	-	(9,810,318)
Security services	203,982	-	-	(203,982)	-	(203,982)
Nonallowable transportation	185,278	5,417	-	(179,861)	-	(179,861)
Food services	1,184,498	831,279	259,103	(94,116)	-	(94,116)
Business services	931,787	-	8,067	(923,720)	-	(923,720)
Central office support services	5,335,592	4,706,948	-	(628,644)	-	(628,644)
Adult/community programs	1,201,406	807,567	213,333	(180,506)	-	(180,506)
Interest and other charges	3,907,058	-	-	(3,907,058)	-	(3,907,058)
<b>Total governmental activities</b>	<b>64,593,949</b>	<b>8,834,939</b>	<b>1,499,399</b>	<b>(54,259,611)</b>	<b>-</b>	<b>(54,259,611)</b>
<b>Business-type activities</b>						
Other	883,805	1,099,031	-	-	215,226	215,226
<b>Total business-type activities</b>	<b>883,805</b>	<b>1,099,031</b>	<b>-</b>	<b>-</b>	<b>215,226</b>	<b>215,226</b>
<b>Total school district</b>	<b>\$ 65,477,754</b>	<b>\$ 9,933,970</b>	<b>\$ 1,499,399</b>	<b>(54,259,611)</b>	<b>215,226</b>	<b>(54,044,385)</b>
<b>General revenues</b>						
Taxes						
Property taxes, levied for general purposes				11,591,162	-	11,591,162
Property taxes, levied for debt services				6,840,734	-	6,840,734
Property taxes, levied for capital projects				1,208,036	-	1,208,036
Property taxes, levied for teachers' salaries and benefits				22,803,908	-	22,803,908
Other taxes				4,303,196	-	4,303,196
Voluntary student transfer aid				1,568,157	-	1,568,157
Federal and State aid not restricted to specific purposes						
General				2,352,559	-	2,352,559
Interest and investment earnings				1,629,988	-	1,629,988
Miscellaneous				187,602	-	187,602
<b>Total general revenues</b>				<b>52,485,342</b>	<b>-</b>	<b>52,485,342</b>
<b>Revenues over (under) expenses before transfers</b>				<b>(1,774,269)</b>	<b>215,226</b>	<b>(1,559,043)</b>
Transfers				223,267	(223,267)	-
<b>Change in net position</b>				<b>(1,551,002)</b>	<b>(8,041)</b>	<b>(1,559,043)</b>
Net position at July 1, 2018				16,815,782	52,166	16,867,948
Net position at June 30, 2019				<u>\$ 15,264,780</u>	<u>\$ 44,125</u>	<u>\$ 15,308,905</u>

The accompanying notes are an integral part of this statement.

# SCHOOL DISTRICT OF CLAYTON

## BALANCE SHEET - GOVERNMENTAL FUNDS

June 30, 2019

	General Fund	Special Revenue Fund	Debt Service Fund	Capital Projects Fund	Total Governmental Funds
<b>ASSETS</b>					
Cash and investments	\$ 5,147,502	\$ 7,348,899	\$ 4,979,156	\$ 5,457,466	\$ 22,933,023
Restricted cash and investments	-	-	-	5,001,861	5,001,861
Receivables					
Property taxes, net of allowance for uncollectibles of \$884,607	16,455,426	32,349,933	8,051,959	1,292,451	58,149,769
Sales taxes	237,145	142,287	-	-	379,432
Grants	18,282	115,086	-	-	133,368
Other	236,594	4,528	-	626,748	867,870
Inventories	62,509	-	-	-	62,509
Prepaid expenditures	310,060	-	-	-	310,060
<b>Total assets</b>	<b>\$ 22,467,518</b>	<b>\$ 39,960,733</b>	<b>\$ 13,031,115</b>	<b>\$ 12,378,526</b>	<b>\$ 87,837,892</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts payable	\$ 653,159	\$ -	\$ -	\$ 254,575	\$ 907,734
Due to other funds	261,186	-	-	-	261,186
Accrued payroll and payroll taxes	31,230	109,063	-	-	140,293
Unearned revenue	137,657	6,500	-	29,235	173,392
<b>Total liabilities</b>	<b>1,083,232</b>	<b>115,563</b>	<b>-</b>	<b>283,810</b>	<b>1,482,605</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred property taxes	16,443,020	32,325,519	8,044,636	1,291,158	58,104,333
Deferred grants	26,471	105,022	-	-	131,493
Deferred other	4,278	-	-	-	4,278
<b>Total deferred inflows of resources</b>	<b>16,473,769</b>	<b>32,430,541</b>	<b>8,044,636</b>	<b>1,291,158</b>	<b>58,240,104</b>
<b>FUND BALANCES</b>					
Nonspendable					
Inventories	62,509	-	-	-	62,509
Prepaid expenditures	310,060	-	-	-	310,060
Restricted					
Grants	18,282	115,086	-	-	133,368
Teachers salaries and benefits	-	7,299,543	-	-	7,299,543
Debt service	-	-	4,986,479	-	4,986,479
Committed					
Capital reserve	-	-	-	4,693,732	4,693,732
Assigned					
Other capital projects	-	-	-	6,109,826	6,109,826
Student activities	587,987	-	-	-	587,987
Unassigned	3,931,679	-	-	-	3,931,679
<b>Total fund balances</b>	<b>4,910,517</b>	<b>7,414,629</b>	<b>4,986,479</b>	<b>10,803,558</b>	<b>28,115,183</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 22,467,518</b>	<b>\$ 39,960,733</b>	<b>\$ 13,031,115</b>	<b>\$ 12,378,526</b>	<b>\$ 87,837,892</b>

The accompanying notes are an integral part of this statement.



# SCHOOL DISTRICT OF CLAYTON

## RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET WITH THE DISTRICT-WIDE STATEMENT OF NET POSITION

June 30, 2019

Amounts reported for governmental activities in the Statement of Net Position are different because:

<b>Total fund balance - governmental funds</b>	<b>\$ 28,115,183</b>
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Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in the governmental funds.

The cost of capital assets is	149,318,862	
Accumulated depreciation is	<u>(46,730,782)</u>	102,588,080

Certain property taxes, grants and other receivables will be collected this year, but are not available soon enough to pay for the current period's expenditures, and therefore are deferred in the funds.

120,023

An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statements of net position.

359,327

Deferred outflows of resources are not due and payable in the current period and therefore are not reported in the funds

Deferred pension contributions	15,286,338	
OPEB deferrals	<u>183,918</u>	15,470,256

Deferred inflows of resources related to pension deferrals are not reported in governmental funds

(2,277,940)

Deferred inflows of resources related to OPEB deferrals are not reported in governmental funds

(118,377)

Long-term liabilities, including bonds payable, are not due and not payable in the current period and therefore are not reported as liabilities in the funds. Long-term liabilities at year end consist of:

Bonds payable	71,942,824	
Capital leases	5,065,000	
Accrued interest on the bonds	978,592	
Compensated absences	372,056	
Net pension liability	44,867,812	
Postemployment benefits other than pensions liability	<u>5,765,488</u>	<u>(128,991,772)</u>

**Net position of governmental activities**

**\$ 15,264,780**

The accompanying notes are an integral part of this statement.

# SCHOOL DISTRICT OF CLAYTON

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS Year ended June 30, 2019

	General Fund	Special Revenue Fund	Debt Service Fund	Capital Projects Fund	Total Governmental Funds
<b>Revenues</b>					
Local	\$ 17,294,981	\$ 26,911,952	\$ 7,312,664	\$ 1,650,399	\$ 53,169,996
County	112,759	242,944	151,287	18,835	525,825
State	244,496	1,498,308	-	-	1,742,804
Federal	316,041	183,242	1,136,299	-	1,635,582
Other	5,417	351,630	-	93,598	450,645
<b>Total revenues</b>	<b>17,973,694</b>	<b>29,188,076</b>	<b>8,600,250</b>	<b>1,762,832</b>	<b>57,524,852</b>
<b>Expenditures</b>					
Instruction	2,759,538	26,868,880	-	665,281	30,293,699
Attendance and guidance	712,672	1,310,617	-	-	2,023,289
Health services	437,221	126,345	-	-	563,566
Improvement of instruction and professional development	420,831	600,954	-	-	1,021,785
Media services	344,194	606,639	-	2,618	953,451
Board of Education services	203,563	-	-	-	203,563
Executive administration	1,408,521	1,123,656	-	283,320	2,815,497
Building level administration	1,086,820	1,536,469	-	-	2,623,289
Operation of plant	7,152,373	-	-	401,749	7,554,122
Security services	203,979	-	-	48,676	252,655
Nonallowable transportation	185,253	-	-	-	185,253
Food services	1,184,498	-	-	11,990	1,196,488
Business services	939,330	-	-	-	939,330
Central office support services	448,930	-	-	1,098	450,028
Adult/community programs	1,199,620	3,511	-	-	1,203,131
Debt service:					
Principal retirements	-	-	23,750,000	7,122	23,757,122
Interest and other charges	-	-	4,331,872	63,149	4,395,021
<b>Total expenditures</b>	<b>18,687,343</b>	<b>32,177,071</b>	<b>28,081,872</b>	<b>1,485,003</b>	<b>80,431,289</b>
<b>Revenues over (under) expenditures</b>	<b>(713,649)</b>	<b>(2,988,995)</b>	<b>(19,481,622)</b>	<b>277,829</b>	<b>(22,906,437)</b>
<b>Other financing sources (uses)</b>					
Proceeds from capital lease	-	-	-	5,065,000	5,065,000
Transfers	258,936	(33,156)	-	(2,513)	223,267
	<u>258,936</u>	<u>(33,156)</u>	<u>-</u>	<u>5,062,487</u>	<u>5,288,267</u>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(454,713)</b>	<b>(3,022,151)</b>	<b>(19,481,622)</b>	<b>5,340,316</b>	<b>(17,618,170)</b>
Fund balances at July 1, 2018	<u>5,365,230</u>	<u>10,436,780</u>	<u>24,468,101</u>	<u>5,463,242</u>	<u>45,733,353</u>
Fund balances at June 30, 2019	<u>\$ 4,910,517</u>	<u>\$ 7,414,629</u>	<u>\$ 4,986,479</u>	<u>\$ 10,803,558</u>	<u>\$ 28,115,183</u>

The accompanying notes are an integral part of this statement.

# SCHOOL DISTRICT OF CLAYTON

## RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES WITH THE DISTRICT-WIDE STATEMENT OF ACTIVITIES Year ended June 30, 2019

<b>Total net change in fund balances - governmental funds</b>	<b>\$</b>	<b>(17,618,170)</b>
Capital outlay to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities those costs are shown in the Statement of Net Position and allocated over their estimated useful lives as annual depreciation expenses in the Statement of Activities. This is the amount by which capital outlay exceeds depreciation expense for the period.		
Depreciation expense	3,683,076	
Capital outlay	<u>(1,362,487)</u>	(2,320,589)
Because some property taxes, grants and other inflows of resources will not be collected for several months after the District's fiscal year end, they are not considered as "available" revenues in the governmental funds, and are instead reported as deferred inflows of resources. They are, however, reported as revenues in the Statement of Activities.		
		(112,551)
In the Statement of Activities, the loss or gain on the sale or disposal of capital assets is recognized. The fund financial statements recognize only the proceeds from the assets.		
Loss on disposal of capital assets		(60,861)
In the Statement of Activities, certain operating expenses such as compensated absences (vacations) are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid).		
		(34,879)
The governmental funds report debt (e.g. bond) proceeds as an other financing source, while repayment of debt principal is reported as an expenditure. Also governmental funds report the effect of premiums when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. The net effect of these differences in the treatment of debt and related items are as follows:		
Proceeds of capital lease	(5,065,000)	
Repayment of bond principal	23,750,000	
Amortization of bond premium	761,290	
Capital lease principal	<u>7,122</u>	19,453,412
Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.		
		487,963
The internal service fund used by management to charge the costs of the insurance to individual funds is not reported in the Statement of Activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is included in the governmental activities.		
		(176,353)
The fund financial statements do not recognize the liability related to postemployment benefits other than pensions. The increase in this liability is recognized in the Statement of Activities.		
		(127,239)
The fund financial statements do not recognize the pension liability. The increase is recognized in the Statement of Activities.		
		<u>(1,041,735)</u>
<b>Change in net position of governmental activities</b>	<b>\$</b>	<b><u>(1,551,002)</u></b>

The accompanying notes are an integral part of this statement.

# SCHOOL DISTRICT OF CLAYTON

## STATEMENT OF NET POSITION - PROPRIETARY FUNDS

June 30, 2019

	Business- type activities - Enterprise fund	Governmental activities - Internal service fund	Total
<b>ASSETS</b>			
<b>Current assets</b>			
Cash	\$ -	\$ 704,045	\$ 704,045
Other receivables	30,302	-	30,302
<b>Noncurrent assets</b>			
Due from other funds	232,171	-	232,171
Furniture and equipment, net	44,125	-	44,125
<b>Total assets</b>	<b>306,598</b>	<b>704,045</b>	<b>1,010,643</b>
<b>LIABILITIES</b>			
<b>Current liabilities</b>			
Accounts payable	39,508	344,718	384,226
Accrued payroll and payroll taxes	97,571	-	97,571
Unearned revenue	125,394	-	125,394
<b>Total current liabilities</b>	<b>262,473</b>	<b>344,718</b>	<b>607,191</b>
<b>NET POSITION</b>			
Net investment in capital assets	44,125	-	44,125
Unrestricted	-	359,327	359,327
<b>Total net position</b>	<b>\$ 44,125</b>	<b>\$ 359,327</b>	<b>\$ 403,452</b>

The accompanying notes are an integral part of this statement.

# SCHOOL DISTRICT OF CLAYTON

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - PROPRIETARY FUNDS

Year ended June 30, 2019

	Business- type activities - Enterprise fund	Governmental activities - Internal service fund	Total
<b>Operating revenues</b>			
Contributions	\$ -	\$ 4,697,683	\$ 4,697,683
Rents	107,023	-	107,023
Tuition and fees	992,008	-	992,008
Other	-	9,264	9,264
<b>Total operating revenues</b>	<b>1,099,031</b>	<b>4,706,947</b>	<b>5,805,978</b>
<b>Operating expenses</b>			
Salaries	594,110	-	594,110
Benefits	109,375	-	109,375
Purchased services	121,145	-	121,145
Supplies	51,135	-	51,135
Claims expense and fees	-	4,883,300	4,883,300
Depreciation	8,040	-	8,040
<b>Total operating expenses</b>	<b>883,805</b>	<b>4,883,300</b>	<b>5,767,105</b>
<b>Operating income (loss)</b>	<b>215,226</b>	<b>(176,353)</b>	<b>38,873</b>
<b>Other</b>			
Transfers to governmental activities	(223,267)	-	(223,267)
<b>CHANGES IN NET POSITION</b>	<b>(8,041)</b>	<b>(176,353)</b>	<b>(184,394)</b>
Net position at July 1, 2018	52,166	535,680	587,846
Net position at June 30, 2019	\$ 44,125	\$ 359,327	\$ 403,452

The accompanying notes are an integral part of this statement.



# SCHOOL DISTRICT OF CLAYTON

## STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS Year ended June 30, 2019

	Business- type activities - Enterprise fund	Governmental activities - Internal service fund	Total
<b>Cash flows from operating activities</b>			
Cash received from employee/employer contributions	\$ -	\$ 4,706,947	\$ 4,706,947
Cash received from user charges	1,069,082	-	1,069,082
Cash payments to employees for services	(697,872)	-	(697,872)
Cash payments for supplies and services	(183,233)	(4,835,134)	(5,018,367)
Net cash provided by (used in) operating activities	187,977	(128,187)	59,790
<b>Cash flows from noncapital financing activities</b>			
Operating subsidies and transfers to other funds	(187,977)	-	(187,977)
<b>NET DECREASE IN CASH</b>	-	(128,187)	(128,187)
Cash at July 1, 2018	-	832,232	832,232
Cash at June 30, 2019	\$ -	\$ 704,045	\$ 704,045
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities</b>			
Operating income (loss)	\$ 215,228	\$ (176,353)	\$ 38,875
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities			
Depreciation	8,040	-	8,040
Increase in accounts receivable	(22,022)	-	(22,022)
Increase (decrease) in accounts payable	(10,955)	48,166	37,211
Increase in accrued payroll and payroll taxes	5,613	-	5,613
Decrease in deferred revenues	(7,927)	-	(7,927)
Net cash provided by (used in) operating activities	\$ 187,977	\$ (128,187)	\$ 59,790

The accompanying notes are an integral part of this statement.

# **SCHOOL DISTRICT OF CLAYTON**

## **NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

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### **NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The School District of Clayton (the District), established under the Statutes of the State of Missouri, is governed by an elected seven-member board as described in RSMo Chapter 162. The Board of Education is the basic level of government that has financial accountability and control over all activities related to public school education in the District.

The District's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant accounting policies used by the District are as follows:

#### **1. Principles Determining the Scope of Reporting Entity**

Generally accepted accounting principles require that the financial reporting entity is to include (1) the primary government, (2) organizations for which the primary government is financially accountable and, (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The criteria provided in the applicable GASB statements have been considered and there are no other agencies or entities, which should be presented with the District.

#### **2. Basis of Presentation**

##### **District-Wide Financial Statements**

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The Statement of Activities presents a comparison between direct expenses and program revenues for business-type activities and for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. The District does not allocate indirect costs. Program revenues include charges paid by the recipients of goods and services offered by the programs and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues, including all taxes, are presented as general revenues.

# **SCHOOL DISTRICT OF CLAYTON**

## **NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

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### **NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

#### **2. Basis of Presentation – Continued**

##### **Fund Financial Statements**

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues and expenditures/expenses. The emphasis is placed on major funds. Each major fund is presented in a separate column while non-major funds are aggregated and presented in a single column.

The major funds of the financial reporting entity are described below:

##### **Governmental Funds**

###### **General Fund**

The General Fund is the primary operating fund of the District and is used to account for all financial resources except those required to be accounted for in another fund.

###### **Special Revenue Fund**

The Special Revenue Fund is used to account for specific revenue sources that are restricted, committed or assigned for the payment of salaries and certain employee benefits for certified personnel.

###### **Debt Service Fund**

The Debt Service Fund is used to account for the accumulation of resources that are restricted, committed or assigned for the periodic payment of principal, interest and fiscal charges on general long-term debt.

###### **Capital Projects Fund**

The Capital Projects Fund is used to account for resources that are restricted, committed or assigned for the acquisition or construction of major capital assets.

##### **Proprietary Funds**

###### **Enterprise Fund**

Enterprise funds are used to account for business-like activities financed primarily by user charges. The measurement of financial activity focuses on net income similar to the private sector.

# **SCHOOL DISTRICT OF CLAYTON**

## **NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

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### **NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

#### **2. Basis of Presentation – Continued**

##### **Internal Service Fund**

The internal service fund accounts for the activities of the District's medical self-insurance fund. This includes the collection of premiums from employees and the payment of claims, direct insurance payments and administrative fees. A liability for estimated claims incurred is recorded in this fund.

#### **3. Measurement Focus and Basis of Accounting**

Measurement focus is a term used to describe which transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus applied.

##### **Measurement Focus**

The district-wide financial statements are prepared using the economic resources measurement focus, as are the proprietary fund financial statements. The accounting objectives of this measurement focus are the determination of changes in net position, net position, and cash flows. All assets and liabilities, whether current or noncurrent, are reported.

The governmental fund financial statements are prepared using the current financial resources measurement focus. Only current financial assets and liabilities are generally included in the balance sheets. The operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

##### **Basis of Accounting**

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The district-wide financial statements are prepared using the economic resources measurement focus and accrual basis of accounting, as are the proprietary fund financial statements. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when the liability is incurred or economic assets used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

# **SCHOOL DISTRICT OF CLAYTON**

## **NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

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### **NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued**

#### **3. Measurement Focus and Basis of Accounting – Continued**

The governmental fund financial statements are prepared using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when measurable and available. Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year end. Property and sales taxes, interest, and certain grants are susceptible to accrual. Miscellaneous revenue items, which are not susceptible to accrual, are recognized as revenues only as they are received in cash. Expenditures, including capital outlay, are recorded when the related fund liability is incurred, except for principal and interest on general obligation long-term debt which are reported when due.

#### **4. Cash and Investments**

Cash resources from all funds, except the Debt Service Fund, are combined to form a pool of cash and temporary investments. Earnings from investments are allocated to each fund on the basis of the applicable cash balance participation by each fund. A separate account is maintained for the Debt Service Fund. Interest is deposited directly into this account.

#### **5. Restricted Cash and Investments**

Restricted cash and investments represent amounts whose use is limited by legal requirements and consist of amounts escrowed for future capital improvements.

#### **6. Interfund Receivables and Payables**

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Those related to goods and services type transactions are classified as “due to and from other funds.” Interfund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Position.

#### **7. Receivables**

Major receivables for the governmental activities include property and sales taxes, and state and federal grants. Business-type activities and proprietary funds report user charges as their major receivables. Allowances for uncollectible property taxes are based upon historical trends.



# **SCHOOL DISTRICT OF CLAYTON**

## **NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

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### **NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

#### **8. Inventories**

Inventory of supplies is stated at cost, on the first-in, first-out basis. The costs of inventory items are recorded as expenditures when issued to requisitioning departments. Reported inventories at year end are offset by a nonspendable fund balance account since they do not represent expendable financial resources.

#### **9. Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are reported as prepaid items using the consumption method. Reported prepaid items at year end are offset by a nonspendable fund balance account since they do not represent expendable financial resources.

#### **10. Capital Assets and Depreciation**

In the district-wide financial statements, capital assets purchased or acquired with an original cost of \$1,000 or more are reported at historical cost or estimated historical cost if actual cost is unavailable. Contributed assets are reported at their fair market value as of the date received. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on assets is provided on the straight-line basis over the following estimated useful lives:

Buildings and improvements	50 years
Furniture and equipment	5 – 20 years

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same as in the district-wide financial statements.

#### **11. Deferred Outflows of Resources**

The District reports decreases in net position that relate to future periods as deferred outflows of resources in a separate section of its government-wide and proprietary funds statements of net position. Deferred outflows of resources reported in this year's financial statements are deferred outflow of resources related to the District's defined benefit pension plans as further disclosed in Note G and deferred outflow of resources related to OPEB as further discussed in Note I. No deferred outflows of resources affect the governmental funds financial statements in the current year.

# **SCHOOL DISTRICT OF CLAYTON**

## **NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

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### **NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

#### **12. Compensated Absences**

The District's policies regarding vacation time permit employees to accumulate earned but unused vacation leave. The liability for these compensated absences is recorded in the district-wide statements. In the fund financial statements, governmental funds report only the compensated absence liability from expendable available financial resources, while the proprietary funds report the liability as it is incurred.

#### **13. Long-Term Liabilities**

All long-term liabilities to be repaid from governmental and business-type activities are reported as liabilities in the district-wide financial statements. Long-term liabilities primarily consist of bonds, capital leases, pension liabilities, accrued compensated absences, and other post-employment benefit obligations.

Long-term liabilities are not due and are not payable in the current period and therefore are not reported as liabilities in the governmental fund financial statements.

#### **14. Deferred Inflows of Resources**

The District's statement of net position and its governmental fund balance sheet report a separate section for deferred inflows of resources. This separate financial statement element reflects an increase in net position that applies to a future period(s). Deferred inflows of resources are reported in the District's Statement of Net Position for actual pension plan investment earnings in excess of the expected amounts included in determining pension expense. This deferred inflow of resources is attributed to pension expense over multiple years, including the current year. The District also reports deferred inflows in the statement of net position for property taxes that there is an enforceable legal claim attached to that there has not been a tax levy set yet. Lastly, the District reports a deferred inflow related to OPEB for changes in assumptions to the Plan.

In its governmental funds, the only deferred inflow of resources is for revenues that are not considered available. The District will not recognize the related revenues until they are available (collected not later than 60 days after the end of the District's fiscal year) under the modified accrual basis of accounting. Accordingly, unavailable revenues from property taxes, grants and other are reported in the governmental funds balance sheet.

# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS

June 30, 2019

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### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### 15. Equity Classifications

In the district-wide financial statements, equity is classified as net position and displayed in three components. Net investment in capital assets consist of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those net assets. Net position is reported as restricted when there are constraints imposed on their use either through enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments. The remaining net position that does not meet the definition of restricted or net investment in capital assets is reported as unrestricted. The District first utilizes restricted resources to finance qualifying activities.

In the fund financial statements, governmental fund equity is classified as fund balance. Governmental funds report the following classifications of fund balance:

Nonspendable – consists of funds that cannot be spent due to their form (e.g., inventories and prepaid expenditures) or funds that legally or contractually must be maintained intact.

Restricted – consists of funds that are mandated for a specific purpose by external parties, constitutional provisions or enabling legislation.

Committed – consists of funds that are set aside for a specific purpose by the District's highest level of decision making authority, the Board of Education. The fund balance policy requires formal resolution to be taken prior to the end of the fiscal year. The same formal action must be taken to remove or change the limitations placed on the funds.

Assigned – consists of funds that are set aside with the intent to be used for a specific purpose. Under the District's adopted policy, amounts may be assigned by the Chief Financial Officer.

Unassigned – includes amounts that have not been assigned to other funds or restricted, committed or assigned to a specific purpose within the General Fund. In other governmental funds, if expenditures incurred for specific purposes exceed the amounts restricted, committed or assigned to those purposes, a negative unassigned fund balance may be reported.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first unless legal requirements disallow it. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds as needed, unless the Board has provided otherwise in its commitment or assignment actions.

The details of the fund balances are included in the Governmental Funds balance sheet.

# **SCHOOL DISTRICT OF CLAYTON**

## **NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

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### **NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued**

#### **15. Equity Classifications - Continued**

Proprietary funds equity is classified the same as in the district-wide financial statements.

#### **16. Revenue**

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied annually by November 1 and are due by December 31. In the district-wide financial statements, property tax revenues are recognized in the fiscal year levied. In the fund financial statements, property taxes are recognized in the fiscal year levied when they become measurable and available. Available includes those property tax receivables expected to be collected within 60 days of year end. Revenues not collected within 60 days of year end are reported as deferred inflows of resources.

Sales tax is collected by the State of Missouri and remitted to districts within the state based on eligible pupils. The State receives the sales tax approximately one month after collection by vendors. Sales taxes collected by the State in June and July, which represent sales for May and June, and received by the District in July and August have been accrued and reported as sales tax receivable.

Entitlements and grants are recognized as revenue in the fiscal year in which all eligibility requirements have been satisfied. Grant and entitlements received before eligibility requirements are met are reported as unearned revenue. In the fund financial statements, entitlement and grant revenues not collected within 60 days of year end are reported as deferred inflows of resources.

Operating revenues and expenses for proprietary funds are those that result from providing services and producing and delivering goods and services. It also includes all revenue and expenses not related to capital and related financing, noncapital financing, and investing activities.

#### **17. Post-Employment Benefits**

COBRA Benefits – Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the District provides healthcare benefits to eligible former employees and eligible dependents that elect to participate. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured on or before the fifteenth (15<sup>th</sup>) day of the month for the actual month covered. This program is offered for a duration of eighteen months after the termination date. The District prepares the initial COBRA enrollment forms and the former employee makes the premium payments directly to the District. There is no associated cost to the District under this program.

In accordance with Chapter 169, RSMo, the District offers continued healthcare benefits to employees who are eligible for normal or early retirement under PSRS or PEERS. The retiree or eligible dependent pays the premium directly to the District. The District currently pays for the implicit rate subsidy associated with these postemployment health care benefits on a pay-as-you-go basis.



# **SCHOOL DISTRICT OF CLAYTON**

## **NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

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### **NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued**

#### **18. Use of Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### **NOTE B – CASH AND INVESTMENTS**

The District maintains a cash and temporary cash investment pool that is available for use by all funds except the Debt Service Fund (State law requires that all deposits of the Debt Service Fund be kept separate and apart from all other funds of the District). Each fund's portion of this pool is displayed on the balance sheet as "cash and investments" under each fund's caption.

#### **Deposits**

Missouri statutes require that all deposits with financial institutions be collateralized in an amount at least equal to uninsured deposits. At June 30, 2019, the carrying amount of the deposits under District control was \$5,118,388 and the bank balance was \$5,452,622. Of the bank balance, \$250,000 was covered by federal depository insurance and the remaining amount was collateralized by securities held by the District's safekeeping agent, pledged in the name of the District.



# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS

June 30, 2019

### NOTE B – CASH AND INVESTMENTS – Continued

#### Investments

The District may purchase any investments allowed by the State Treasurer. These include but are not limited to (1) obligations of the United States Government, or any agency or instrumentality thereof, maturing and becoming payable not more than three years from the date of purchase, or (2) repurchase agreements maturing and becoming payable within 90 days secured by U.S. Treasury obligations or obligations of U.S. Government agencies or instrumentalities of any maturity, as provided by law, or (3) other short-term obligations of the United States and deposit accounts with insured financial institutions, provided the accounts are entirely insured by the Federal Deposit Insurance Corporation (FDIC) or collateralized with government securities that have a fair value exceeding the deposit amount. As of June 30, 2019, the District had the following investments and maturities:

Type	Value	Investment Maturity 0 to 1 year
External investment pools	\$ 18,518,481	\$ 18,518,481
Goldman Sachs Financial Square Government Funds	5,001,861	5,001,861
	<u>\$ 23,520,342</u>	<u>\$ 23,520,342</u>

The District has investments managed by the Missouri Securities Investment Program. All funds in this program are invested in accordance with Section 165.061 RSMo. Each school district owns a pro rata share of each investment, which is held in the name of the Fund. The investments are stated at amortized cost, which approximates fair value, except for the term investments, which are stated at net asset value. The net asset value of the term investments was \$3,280,000 at June 30, 2019.

In June, 2019, the District entered into a lease purchase agreement with Commerce Trust Company. The funds received are invested with Commerce Trust Company in the Goldman Sachs Financial Square Government Fund, which primarily consists of U.S. Treasury obligations, U.S. government securities, and related repurchase agreements. The investments are stated at amortized cost, which approximates fair value.

# **SCHOOL DISTRICT OF CLAYTON**

## **NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

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### **NOTE B – CASH AND INVESTMENTS – Continued**

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. The District's investment policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, one of the ways the District manages its exposure to interest rate risk is by purchasing a combination of short term and long term investments and by timing cash flows from maturities so a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

#### **Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation to the holder of the investment. State law limits investments that can be held by government agencies to safe, high quality securities. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

The District's regular investments in Missouri Securities Investment Program are rated AAAm by Standard and Poor's and the term investments are rated AAAf by Fitch Ratings. The District's investments held in escrow by Commerce Trust Company are rated AAAm<sup>2</sup> by Standard and Poor's.

#### **Concentration of Credit Risk**

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer beyond what is provided by law. The District did not have any investments (excluding investments issued or explicitly guaranteed by the U.S. Government, external investment pools or investments in mutual funds) in any one issuer representing 5% or more of total investments.

#### **Custodial Credit Risk**

For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the District will not be able to recover its deposits, the value of its investments, or be able to recover collateral securities that are in the possession of an outside party. The District does not have a formal policy regarding the custody of its investments. All investment activities are conducted through the depository bank and the District's financial advisor. As of June 30, 2019, the District's investments were held by the investment's counterparty.

# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS

June 30, 2019

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### NOTE B – CASH AND INVESTMENTS – Continued

#### Summary

The cash deposits and investments are summarized and presented in the financial statements as follows as of June 30, 2019:

Cash on hand	\$ 199
Carrying amount of deposits	5,118,388
Investments	<u>23,520,342</u>
	<u>\$ 28,638,929</u>

### NOTE C – TAXES

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied by November 1 and payable by December 31. All unpaid taxes become delinquent January 1 of the following year. The county collects the property taxes and remits them to the District.

The District also receives sales tax collected by the state and remitted based on eligible pupils. The District is required to reduce its property tax levy by one-half the amount of sales tax estimated to be received in the subsequent calendar year.

The assessed valuation of the tangible taxable property for the calendar year 2018 for purposes of local taxation was:

Real estate:	
Residential	\$ 590,409,240
Commercial	459,084,570
Personal property	<u>96,561,950</u>
	1,146,055,760
Less tax increment financing	<u>9,815,380</u>
	<u>\$ 1,136,240,380</u>

# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS

June 30, 2019

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### NOTE C – TAXES – Continued

The tax levy per \$100 of the assessed valuation of tangible taxable property for the calendar year 2018 for purposes of local taxation was as follows:

	<u>Unadjusted</u>	<u>Adjusted</u>
General Fund	\$ 1,1469	\$ 1.0555
Special Revenue Fund	2.0770	2.0770
Debt Service Fund	0.6230	0.6230
Capital Projects Fund	<u>0.1100</u>	<u>0.1100</u>
	<u>\$ 3.9569</u>	<u>\$ 3.8655</u>

The receipts of current property taxes during the fiscal year ended June 30, 2019 aggregated approximately 96.8% of the 2018 assessment computed on the basis of the levy as shown above.

# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS June 30, 2019

### NOTE D – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2019, was as follows:

	Balance at June 30, 2018	Additions	Disposals	Balance at June 30, 2019
<b>Governmental activities</b>				
<b>Capital assets not being depreciated</b>				
Land	\$ 714,536	\$ -	\$ -	\$ 714,536
<b>Capital assets that are depreciated</b>				
Buildings and improvements	129,425,239	373,266	-	129,798,505
Furniture and equipment	19,072,378	989,221	(1,255,778)	18,805,821
Totals at historical cost	149,212,153	1,362,487	(1,255,778)	149,318,862
Less accumulated depreciation				
Buildings and improvements	(28,447,375)	(2,815,874)	-	(31,263,249)
Furniture and equipment	(15,795,248)	(867,202)	1,194,917	(15,467,533)
Total accumulated depreciation	(44,242,623)	(3,683,076)	1,194,917	(46,730,782)
	<u>\$ 104,969,530</u>	<u>\$ (2,320,589)</u>	<u>\$ (60,861)</u>	<u>\$ 102,588,080</u>
<b>Business-type activities</b>				
<b>Capital assets that are depreciated</b>				
Furniture and equipment	\$ 113,578	\$ -	\$ -	\$ 113,578
Less accumulated depreciation				
Furniture and equipment	(61,413)	(8,040)	-	(69,453)
	<u>\$ 52,165</u>	<u>\$ (8,040)</u>	<u>\$ -</u>	<u>\$ 44,125</u>

Depreciation expense for governmental activities is reported in the Statement of Activities and was allocated to Operation of Plant.



# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS June 30, 2019

### NOTE E – LONG-TERM LIABILITIES

The following is a summary of the changes in long-term liabilities for the year ended June 30, 2019:

	Balance as of July 1, 2018	Additions	Reductions	Balance as of June 30, 2019	Amount due within one year
General obligation bonds	\$ 92,802,000	\$ -	\$ 23,750,000	\$ 69,052,000	\$ 4,935,000
Deferred amounts for issuance premium	3,652,114	-	761,290	2,890,824	-
Total bonds payable, net	96,454,114	-	24,511,290	71,942,824	4,935,000
Interest	1,466,555	978,592	1,466,555	978,592	978,592
Capital lease	7,122	5,065,000	7,122	5,065,000	320,000
Compensated absences	337,177	34,879	-	372,056	-
	<u>\$ 98,264,968</u>	<u>\$ 6,078,471</u>	<u>\$ 25,984,967</u>	<u>\$ 78,358,472</u>	<u>\$ 6,233,592</u>

Principal and interest on general obligation bonds are paid through the Debt Service Fund. Principal and interest on capital leases are paid through the Capital Projects Fund. Compensated absences are liquidated by the General Fund and Special Revenue Fund.

#### Bonds payable

General obligation bonds outstanding at June 30, 2019 were as follows:

Date issued	Maturity date	Rate of interest	Original issue amount	Balance at June 30, 2019
10/14/09	03/01/24	1.37%	\$ 9,185,000	\$ 9,185,000
11/03/09	03/01/21	0.80%-4.75%	10,720,000	3,195,000
09/08/10	03/01/27	4.70%	3,987,000	3,987,000
09/28/10	03/01/30	4.70%-5.00%	16,205,000	16,205,000
09/28/10	03/01/28	3.90%-4.70%	16,270,000	16,270,000
12/27/17	03/01/29	4.00% - 5.00%	23,465,000	20,210,000
				<u>\$69,052,000</u>

# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS

June 30, 2019

### NOTE E – LONG-TERM LIABILITIES - Continued

The annual requirements to amortize the general obligation bonds as of June 30, 2019, including interest payments, are as follows:

<u>Year ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 4,935,000	\$ 2,887,649	\$ 7,822,649
2021	5,250,000	2,646,979	7,896,979
2022	4,850,000	2,427,991	7,277,991
2023	2,845,000	2,221,791	5,066,791
2024	9,185,000	2,088,101	11,273,101
2025-29	33,777,000	6,831,189	40,608,190
2030	8,210,000	410,500	8,620,500
	<u>\$ 69,052,000</u>	<u>\$ 19,514,200</u>	<u>\$ 88,566,200</u>

### Legal Debt Margin

Article VI, Section 26 (b), Constitution of Missouri, limits the outstanding amount of authorized General Obligation Bonds of a district to 15% of the assessed valuation of a District. The legal debt margin of the District at June 30, 2019 was:

Constitutional debt limit	\$ 170,436,057
General obligation bonds payable	(69,052,000)
Amount available in Debt Service Fund	<u>4,986,479</u>
Legal debt margin	<u>\$ 106,370,536</u>

### Capital Lease Payable

On June 1, 2019, the District entered into a \$5,065,000 capital lease purchase agreement. The proceeds of the lease will be used for \$550,867 of capital improvements to Meramec Elementary and \$4,514,133 of capital contributions to the joint venture Clayton Recreation, Sports and Wellness Commission. See Note K for more information on the joint venture.

# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS

June 30, 2019

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### NOTE E – LONG-TERM LIABILITIES - Continued

The following is a schedule of future minimum lease payments under the capital lease together with the present value of the net minimum lease payments as of June 30, 2019.

Year ended June 30,	
2020	\$ 403,044
2021	594,500
2022	592,917
2023	591,093
2024	594,244
2025-2029	<u>2,963,133</u>
Total minimum lease payments	5,738,931
Less amount representing interest	<u>(673,931)</u>
Present value of minimum lease payments	<u>\$ 5,065,000</u>

### NOTE F – TAX ABATEMENTS

The District is subject to tax abatement agreements granted by either St. Louis County, the City of Clayton or the City of Richmond Heights. Abatements under Chapter 100 and Chapter 353 of the Revised Statutes of Missouri exist within the District. During the term of the agreements, a certain percentage of the property tax amount for the assessed value of the eligible property is abated. For fiscal year 2019, the total amount of tax abated was approximately \$855,000 in property tax.

### NOTE G – RETIREMENT PLANS

The District contributes to the Public School Retirement System of Missouri (PSRS) and the Public Education Retirement System of Missouri (PEERS), a cost-sharing multiple-employer defined benefit pension plan.

#### Plan Description

PSRS is a mandatory cost-sharing multiple-employer retirement system for all full-time certificated employees and certain part-time certificated employees of all public school districts in Missouri (except the school districts of St. Louis and Kansas City) and all public community colleges. PSRS also includes certificated employees of the Systems, Missouri State Teachers' Association, Missouri State High School Activities Association, and certain employees of the State of Missouri who elected to remain covered by PSRS under legislation enacted in 1986, 1987 and 1989.

# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS

June 30, 2019

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### NOTE G – RETIREMENT PLANS – Continued

#### Plan Description – Continued

The majority of PSRS members are exempt from Social Security contributions. In some instances, positions may be determined not to be exempt from Social Security contributions. Any PSRS member who is required to contribute to Social Security comes under the requirements of Section 169.070 (9) RSMo, known as the "two-third's statute." PSRS members required to contribute to Social Security are required to contribute two-thirds of the approved PSRS contribution rate and their employer is required to match the contribution. The members' benefits are further calculated at two-thirds the normal benefit amount.

PEERS is a mandatory cost-sharing multiple employer retirement system for all non-certificated public school district employees (except the school districts of St. Louis and Kansas City), employees of the Missouri Association of School Administrators, and community college employees (except the Community College of St. Louis). Employees of covered districts who work 20 or more hours per week on a regular basis and who are not contributing members of PSRS must contribute to PEERS. Employees of the Systems who do not hold Missouri educator certificates also contribute to PEERS. PEERS was established as a trust fund by an Act of the Missouri General Assembly effective October 13, 1965. Statutes governing the System are found in Sections 169.600 - 169.715 and Sections 169.560-169.595 RSMo. The statutes place responsibility for the operation of PEERS on the Board of Trustees of PSRS.

#### Benefits Provided

PSRS is a defined benefit plan providing retirement, disability, and death/survivor benefits. Members are vested for service retirement benefits after accruing five years of service. Individuals who (a) are at least age 60 and have a minimum of 5 years of service, (b) have 30 years of service, or (c) qualify for benefits under the "Rule of 80" (service and age total at least 80) are entitled to a monthly benefit for life, which is calculated using a 2.5% benefit factor. Beginning July 1, 2001, and ending July 1, 2014, a 2.55% benefit factor was used to calculate benefits for members who had 31 or more years of service at retirement. Actuarially age-reduced benefits are available for members with five to 24.9 years of service at age 55. Members who are younger than age 55 and who do not qualify under the "Rule of 80" but have between 25 and 29.9 years of service may retire with a lesser benefit factor. Members that are three years beyond normal retirement can elect to have their lifetime monthly benefits actuarially reduced in exchange for the right to also receive a one-time partial lump sum (PLSO) payment at retirement equal to 12, 24, or 36 times the Single Life benefit amount.

# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS

June 30, 2019

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### NOTE G – RETIREMENT PLANS – Continued

#### Benefits Provided - Continued

PEERS is a defined benefit plan providing retirement, disability and death benefits to its members. Members are vested for service retirement benefits after accruing five years of service. Individuals who (a) are at least age 60 and have a minimum of five years of service, (b) have 30 years of service, or (c) qualify for benefits under the "Rule of 80" (service and age total at least 80) are entitled to a monthly benefit for life, which is calculated using a 1.61% benefit factor. Members qualifying for "Rule of 80" or "30-and-out" are entitled to an additional temporary benefit until reaching minimum Social Security age (currently age 62), which is calculated using a 0.8% benefit factor. Actuarially age-reduced retirement benefits are available with five to 24.9 years of service at age 55. Members who are younger than age 55 and who do not qualify under the "Rule of 80" but have between 25 and 29.9 years of service may retire with a lesser benefit factor. Members that are three years beyond normal retirement can elect to have their lifetime monthly benefits actuarially reduced in exchange for the right to also receive a one-time partial lump sum (PLSO) payment at retirement equal to 12, 24, or 36 times the Single Life benefit amount.

Summary Plan Descriptions detailing the provisions of the plans can be found on the Systems' website at [www.psr-peers.org](http://www.psr-peers.org).

#### Cost-of-Living Adjustments ("COLA")

The Board of Trustees has established a policy of providing COLAs to both PSRS and PEERS as follows:

If the June to June change in the Consumer Price Index for All Urban Consumers (CPI-U) is less than 2% for consecutive one-year periods, a cost-of-living increase of 2% will be granted when the cumulative increase is equal to or greater than 2%, at which point the cumulative increase in the CPI-U will be reset to zero. For the following year, the starting CPI-U will be based on the June value immediately preceding the January 1 at which the 2% cost-of-living increase is granted.

If the June to June change in the CPI-U is greater than or equal to 2%, but less than 5%, a cost-of-living increase of 2% will be granted.

If the June to June change in the CPI-U is greater than or equal to 5%, a cost-of-living increase of 5% will be granted.

If the CPI decreases, no COLA is provided.

For any PSRS member retiring on or after July 1, 2001, such adjustments commence on the second January after commencement of benefits and occur annually thereafter. For PEERS members, such adjustments commence on the fourth January after commencement of benefits and occur annually thereafter. The total of such increases may not exceed 80% of the original benefit for any member.



# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS June 30, 2019

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### NOTE G – RETIREMENT PLANS - Continued

#### Contributions

PSRS members were required to contribute 14.5% of their annual covered salary during fiscal years 2017, 2018 and 2019. Employers were required to match the contributions made by employees. The contribution rate is set each year by the PSRS Board of Trustees upon the recommendation of the independent actuary within the contribution restrictions set in Section 169.030 RSMo. The annual statutory increase in the total contribution rate may not exceed 1% of pay.

PEERS members were required to contribute 6.86% of their annual covered salary during fiscal years 2017, 2018 and 2019. Employers were required to match the contributions made by employees. The contribution rate is set each year by the PSRS Board of Trustees upon the recommendation of the independent actuary within the contribution restrictions set in Section 169.030 RSMo. The annual statutory increase in the total contribution rate may not exceed 0.5% of pay.

The District's contributions to PSRS and PEERS were \$3,918,329 and \$588,264, respectively, for the year ended June 30, 2019.

#### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2019, the District recorded a liability of \$41,022,820 for its proportionate share of PSRS net pension liability and \$3,844,992 for its proportionate share of PEERS net pension liability. In total the district recorded net pension liabilities of \$44,867,812. The net pension liability for the plans in total was measured as of June 30, 2018, and determined by an actuarial valuation as of that date. The District's proportionate share of the total net pension liability was based on the ratio of its actual contributions paid to PSRS and PEERS of \$3,843,008 and \$567,941, respectively, for the year ended June 30, 2018 relative to the total contributions of \$697,214,371 for PSRS and \$114,141,743 for PEERS from all participating employers. At June 30, 2018, the District's proportionate share was 0.5512% for PSRS and 0.4976% for PEERS.

For the year ended June 30, 2019, the District recognized a pension expense of \$4,789,408 for PSRS and \$754,162 for PEERS, its proportionate share of the total pension expense.

# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS June 30, 2019

### NOTE G – RETIREMENT PLANS - Continued

#### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – Continued**

At June 30, 2019, the District reported deferred outflows of resources from the following sources related to PSRS and PEERS pension benefits:

	Deferred outflows of resources		
	PSRS	PEERS	District Total
Balance of deferred outflows due to:			
Differences between expected and actual experience	\$ 2,136,909	\$ 5,503	\$ 2,142,412
Change in assumptions	7,486,980	592,491	8,079,471
Net difference between projected and actual earnings on pension plan investments	(345,591)	(52,155)	(397,746)
Changes in proportion and differences between Employer contributions and proportionate share of contributions	947,396	8,212	955,608
Employer contributions subsequent to the measurement date	3,918,329	588,264	4,506,593
Total	<u>\$ 14,144,023</u>	<u>\$ 1,142,315</u>	<u>\$ 15,286,338</u>

At June 30, 2019, the District reported deferred inflows of resources from the following sources related to PSRS and PEERS pension benefits:

	Deferred inflows of resources		
	PSRS	PEERS	District Total
Balance of deferred inflows due to:			
Differences between expected and actual experience	\$ 1,935,305	\$ 90,074	\$ 2,025,379
Changes in proportion and differences between Employer contributions and proportionate share of contributions	194,379	58,182	252,561
Total	<u>\$ 2,129,684</u>	<u>\$ 148,256</u>	<u>\$ 2,277,940</u>

Amounts reported as deferred outflows of resources resulting from contributions subsequent to the measurement date of June 30, 2018, will be recognized as a reduction to the net pension liability in the year ended June 30, 2020.

# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS

June 30, 2019

### NOTE G – RETIREMENT PLANS - Continued

#### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – Continued**

Other amounts reported as collective deferred (inflows) / outflows of resources are to be recognized in pension expense as follows:

Year ending June 30,	PSRS	PEERS	District Total
2020	\$ 3,847,529	\$ 435,739	\$ 4,283,268
2021	2,420,076	200,828	2,620,904
2022	(292,296)	(185,489)	(477,785)
2023	1,331,974	(45,283)	1,286,691
2024	759,538	-	759,538
Thereafter	29,189	-	29,189
	<u>\$ 8,096,010</u>	<u>\$ 405,795</u>	<u>\$ 8,501,805</u>

#### **Actuarial Assumptions**

Actuarial valuations of the Systems involve assumptions about probability of occurrence of events far into the future in order to estimate the reported amounts. Examples include assumptions about future employment, salary increases, and mortality. Amounts determined regarding the net pension liability are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Board of Trustees adopts actuarial assumptions, each of which individually represents a reasonable long-term estimate of anticipated experience for the Systems, derived from experience studies conducted every fifth year and from Board policies concerning investments and COLAs. The most recent comprehensive experience studies were completed in June 2016. All economic and demographic assumptions were reviewed and updated, where appropriate, based on the results of the studies and effective with the June 30, 2016 valuation. For the June 30, 2017 valuations, the investment rate of return was reduced from 7.75% to 7.60% and the assumption for the annual cost-of-living adjustments was updated in accordance with the funding policies amended by the Board of Trustees at their November 2017 meeting. For the June 30, 2018 valuation, the investment rate of return assumption was further reduced from 7.60% to 7.50%. Significant actuarial assumption and methods, including changes from the prior year, are detailed below. For additional information please refer to the Systems' Comprehensive Annual Financial Report (CAFR). The next experience studies are scheduled for 2021.

# **SCHOOL DISTRICT OF CLAYTON**

## **NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

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### **NOTE G – RETIREMENT PLANS - Continued**

#### **Actuarial Assumptions - Continued**

Significant actuarial assumptions and other inputs used to measure the total pension liability:

Measurement Date: June 30, 2018

Valuation Date: June 30, 2018

Expected Return on Investments: 7.50%, net of investment expenses and including 2.25% inflation

Inflation: 2.25%

Total Payroll Growth PSRS: 2.75% per annum, consisting of 2.25% inflation, 0.25% real wage growth due to the inclusion of active health care costs in pensionable earnings, and 0.25% of real wage growth due to productivity.

Total Payroll Growth PEERS: 3.25% per annum, consisting of 2.25% inflation, 0.50% real wage growth due to the inclusion of active health care costs in pensionable earnings, and 0.50% of real wage growth due to productivity.

Future Salary Increases PSRS: 3.00% - 9.50%, depending on service and including 2.25% inflation, 0.25% real wage growth due to the inclusion of active health care costs in pensionable earnings, and 0.25% of real wage growth due to productivity.

Future Salary Increases PEERS: 4.00% - 11.00%, depending on service and including 2.25% inflation, 0.50% real wage growth due to the inclusion of active health care costs in pensionable earnings, and 0.50% of real wage growth due to productivity.

Cost of Living Increases PSRS & PEERS: The annual COLA assumed in the valuation increases from 1.25% to 1.65% over eight years, beginning January 1, 2020. The COLA reflected for January 1, 2019 is 2.00%, in accordance with the actual COLA approved by the Board. This COLA assumption reflects an assumption that general inflation will increase from 1.85% to a normative inflation assumption of 2.25% over eight years. It is also based on the current policy of the Board to grant a COLA on each January 1 as follows:

If the June to June change in the CPI-U is less than 2% for consecutive one-year periods, a cost-of-living increase of 2% will be granted when the cumulative increase is equal to or greater than 2%, at which point the cumulative increase in the CPI-U will be reset to zero. For the following year, the starting CPI-U will be based on the June value immediately preceding the January 1 at which the 2% cost-of-living increase is granted.

# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS

June 30, 2019

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### NOTE G – RETIREMENT PLANS - Continued

#### Actuarial Assumptions - Continued

If the June to June change in the CPI-U is greater than or equal to 2%, but less than 5%, a cost-of-living increase of 2% will be granted.

If the June to June change in the CPI-U is greater than or equal to 5%, a cost-of-living increase of 5% will be granted.

If the CPI decreases, no COLA is provided.

The COLA applies to service retirements and beneficiary annuities. The COLA does not apply to the benefits for in-service death payable to spouses (where the spouse is over age 60), and does not apply to the spouse with children pre-retirement death benefit, the dependent children pre-retirement death benefit, or the dependent parent death benefit. The total lifetime COLA cannot exceed 80% of the original benefit. PSRS members receive a COLA on the second January after retirement, while PEERS members receive a COLA on the fourth January after retirement.

#### Mortality Assumptions –

- Actives PSRS: RP 2006 White Collar Employee Mortality Table, multiplied by an adjustment factor of 0.75 at all ages for both males and females, with static projection using the 2014 SSA Improvement Scale to 2028.
- Actives PEERS: RP 2006 Total Dataset Employee Mortality Table, multiplied by an adjustment factor of 0.75 at all ages for both males and females, with static projection using the 2014 SSA Improvement Scale to 2028.
- Non-Disabled Retirees, Beneficiaries, and Survivors PSRS: RP 2006 White Collar Mortality Tables with plan-specific experience adjustments and static projection to 2028 using the 2014 SSA Improvement Scale.
- Non-Disabled Retirees, Beneficiaries, and Survivors PEERS: RP 2006 Total Dataset Mortality Table with plan-specific experience adjustments and static projection to 2028 using the 2014 SSA Improvement Scale.
- Disabled Retirees PSRS & PEERS: RP 2006 Disabled Retiree Mortality Tables with static projection to 2028 using the 2014 SSA Improvement Scale.



# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS

June 30, 2019

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### NOTE G – RETIREMENT PLANS - Continued

#### Actuarial Assumptions - Continued

##### Changes in Actuarial Assumptions and Methods –

The following assumptions were updated by the Board at the October 29, 2018 meeting:

- PSRS & PEERS: The investment return assumption was lowered from 7.60% to 7.50% per year.

Fiduciary Net Position: The Systems issue a publicly available financial report (CAFR) that can be obtained at [www.psrs-peers.org](http://www.psrs-peers.org).

#### Expected Rate of Return

The long-term expected rate of return on investments was determined in accordance with Actuarial Standard of Practice (ASOP) No. 27, *Selection of Economic Assumptions for Measuring Pension Obligations*. ASOP No. 27 provides guidance on the selection of an appropriate assumed rate of return. The long-term expected rate of return on the Systems' investments was determined using a building-block method in which best-estimate ranges of expected future real rates of returns (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Systems' target allocation as of June 30, 2018 are summarized below along with the long term geometric return. Geometric return (also referred to as the time weighted return) is considered standard practice within the investment management industry. Geometric returns represent the compounded rate of growth of a portfolio. The method eliminates the effects created by cash flows.

# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS

June 30, 2019

### NOTE G – RETIREMENT PLANS - Continued

#### Actuarial Assumptions - Continued

##### Expected Rate of Return – continued

<u>Asset class</u>	<u>Target asset allocation</u>	<u>Long-term expected real return arithmetic basis</u>	<u>Weighted long-term expected real return arithmetic basis</u>
U.S. Public Equity	27.00 %	5.16 %	1.39 %
Public Credit	7.00	2.17	0.15
Hedged Assets	6.00	4.42	0.27
Non-U.S. Public Equity	15.00	6.01	0.90
U.S. Treasuries	16.00	0.96	0.15
U.S. TIPS	4.00	0.80	0.03
Private Credit	4.00	5.60	0.22
Private Equity	12.00	9.86	1.18
Private Real Estate	9.00	3.56	0.32
Total	<u>100.00 %</u>		<u>4.61</u>
		Inflation	<u>2.25</u>
		Long-term arithmetical nominal return	<u>6.86</u>
		Effect of covariance matrix	<u>0.64</u>
		Long-term expected geometric return	<u>7.50 %</u>

# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS

June 30, 2019

### NOTE G – RETIREMENT PLANS - Continued

#### Actuarial Assumptions - Continued

##### Discount Rate

The long-term expected rate of return used to measure the total pension liability was 7.50% as of June 30, 2018, and is consistent with the long-term expected geometric return on plan investments. The actuarial assumed rate of return was 8.00% from 1980 through fiscal year 2016. The Board of Trustees adopted a new actuarial rate of return of 7.75% effective with the June 30, 2016 valuation based on the actuarial experience studies and asset-liability study conducted during the 2016 year. As previously discussed, the Board of Trustees further reduced the assumed rate of return to 7.60% effective with the June 30, 2017 valuation and to 7.50% effective with the June 30, 2018 valuation. The projection of cash flows used to determine the discount rate assumed that employer contributions would be made at the actuarial calculated rate computed in accordance with assumptions and methods stated in the funding policy adopted by the Board of Trustees, which requires payment of the normal cost and amortization of the unfunded actuarially accrued liability in level percent of employee payroll installments over 30 years utilizing a closed period, layered approach. Based on this assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

##### Discount Rate Sensitivity

The sensitivity of the District's net pension liabilities to changes in the discount rate is presented below. The district's net pension liabilities calculated using the discount rate of 7.50% is presented as well as the net pension liabilities using a discount rate that is 1.0% lower (6.50%) or 1.0% higher (8.50%) than the current rate.

		1% decrease (6.50%)	Current rate (7.50%)	1% increase (8.50%)
PSRS	Proportionate share of the net pension liability / (asset)	\$ 73,536,471	\$ 41,022,820	\$ 14,000,584
PEERS	Proportionate share of the net pension liability / (asset)	7,240,603	3,844,992	997,152

### NOTE H – DEFERRED COMPENSATION PLANS

The District offers its employees a choice of deferred compensation plans created in accordance with Internal Revenue Code Sections 403(b) or 457. These plans, available to all District employees, permit them to defer a portion of their salary until future years. The District makes these Plans available to its employees as an accommodation only. The District's role in connection with the Plans is generally limited to processing the paperwork necessary to remit the participant's salary withholdings (deferrals) to the unrelated financial institutions.

# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS

June 30, 2019

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### NOTE I – OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### Plan Description and Benefits Provided

In addition to providing the pension benefits described above, the District provides continuation of medical, dental and vision insurance coverage, including prescription drugs to employees who are eligible for normal or early retirement under PSRS or PEERS. Retirees and their dependents that elect to participate must pay the premium in effect for the current plan year or any subsequent year at the premium rates in effect at that time. Since retirees pay the premium for each year, the District share of any premium cost is determined on the basis of a blended rate or implicit rate subsidy calculation. The plan is not accounted for as a trust fund since an irrevocable trust has not been established. A stand-alone financial report is not available for the plan. No assets are accumulated in a trust that meets all of the criteria in GASB Statement No. 75, paragraph 4.

Actuarial analysis completed on employees covered by benefit terms at June 30, 2017:

	<u>Number</u>	<u>Average Age</u>
Actives	448	46.4
Retired and beneficiaries	<u>224</u>	69.2
Total	<u><u>672</u></u>	

#### Contributions

The District currently pays for the implicit rate subsidy associated with these postemployment health care benefits on a pay-as-you-go basis. The District determines contribution requirements and they may be amended by the District.

#### Total OPEB Liability

The District's total OPEB liability of \$5,765,488 was measured as of June 30, 2019, and the total liability used to calculate the total OPEB liability was determined by an actuarial valuation as of June 30, 2017.

Actuarial Cost Method: Entry age normal

Inflation: 2.30%

Salary Increases: 3.00%

Discount Rate: 3.50% based on the 20 year Bond GO Index at June 30, 2019. The rate for the prior year was 3.87%.

# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS

June 30, 2019

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### NOTE I – OTHER POSTEMPLOYMENT BENEFITS (OPEB) - Continued

#### Actuarial Assumptions - Continued

Healthcare Cost Trend Rates: 6.70% for 2017, gradually decreasing to an ultimate rate of 4.10% for 2086 and beyond.

Participation: It is assumed that 40% of employees who retire prior to age 65 will elect medical and dental coverage upon retirement.

Mortality: RP-2014 Mortality for Employees and Healthy Annuitants, with generational projection per Scale MP-2016.

#### Changes in Total OPEB Liability

The components of the total OPEB liability of the District at June 30, 2019 are as follows:

	Total OPEB Liability
Balances as of June 30, 2018	\$ 5,433,040
Service cost	264,514
Interest on total OPEB liability	213,641
Changes in assumptions	211,954
Benefit payments	(357,661)
Balances as of June 30, 2019	<u>\$ 5,765,488</u>

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower and 1 percentage point higher than the current discount rate.

	1% decrease (2.50%)	Discount rate (3.50%)	1% increase (4.50%)
Total OPEB liability	\$ 6,402,256	\$ 5,765,488	\$ 5,218,383



# SCHOOL DISTRICT OF CLAYTON

## NOTES TO FINANCIAL STATEMENTS

June 30, 2019

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### NOTE I – OTHER POSTEMPLOYMENT BENEFITS (OPEB) - Continued

#### Sensitivity of the Total OPEB Liability to Changes in the Health Care Cost Trends

The following presents the total OPEB liability of the District, calculated using the current healthcare cost trend rates as well as what the District's total OPEB liability would be if it were calculated using trend rates that are 1 percentage point lower or 1 percentage point higher than the current trend rates.

	<u>1% decrease</u>	<u>Current Trend Rate</u>	<u>1% increase</u>
Total OPEB liability	\$ 5,011,883	\$ 5,765,488	\$ 6,683,248

#### OPEB Expense and Deferred Outflows and Inflows of Resources Related to OPEB

For the year ended June 30, 2019, the District recognized OPEB expense of \$484,900, a reduction to deferred inflows of \$21,291 related to the changes in assumptions, and deferred outflows of \$183,918 related to changes in assumptions.

Amounts currently reported as deferred outflows and inflows of resources related to other postemployment benefits will be recognized in OPEB expense as follows:

<u>Year ending June 30</u>	<u>Net Outflows of Resources</u>
2020	\$ 6,745
2021	6,745
2022	6,745
2023	6,745
2024	6,745
Thereafter *	<u>31,816</u>
Total	<u>\$ 65,541</u>

\* Note that additional future deferred inflows and outflows of resources may impact these numbers.

# **SCHOOL DISTRICT OF CLAYTON**

## **NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

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### **NOTE J – COMMITMENTS AND CONTINGENCIES**

#### **Grant Audits**

The District receives Federal grants and State funding for specific purposes that are subject to review and audit. These reviews and audits could lead to requests for reimbursement or to withholding of future funding for expenditures disallowed under or other noncompliance with the terms of the grants and funding. The District is not aware of any noncompliance with federal or state provisions that might require the District to provide reimbursement.

#### **Protested Taxes**

Each year the County remits certain unresolved protested tax payments to the District. When the County refunds tax payments to those who are successful in their protests, it withholds the refunded amount from future distributions to taxing districts. Normal withholdings by the County are not material in relation to the District's financial position and results of operations.

### **NOTE K – JOINT VENTURE**

The Clayton Recreation, Sports and Wellness Commission, Inc. (the Commission) is a not-for-profit organization, which provides a shared use facility to address the athletic and educational needs of the community. The Commission is comprised of two trustees appointed by the District, two trustees appointed by the City of Clayton and two at-large representatives.

The District, along with the City of Clayton, is responsible for funding one-half of any operational short-fall of the Commission. The Board of Education must approve the Commission's budget.

The construction of the project was funded by \$5,500,000 of general obligation bonds issued by the District and from \$11,500,000 of bonds issued by the City of Clayton.

In June, 2019 the Commission began a \$10.0 million renovation and improvement project which will be funded equally by the District and the City of Clayton. The District entered into a capital lease on June 1, 2019, to fund approximately \$4.5 million of the project. The remaining \$500,000 of the District's portion of the project will be funded from the capital project fund.

As of June 30, 2019 the Commission owed the District \$160,436 for miscellaneous purchases, shared utilities and maintenance salaries. Complete financial statements for the Commission can be obtained from the Commission's administrative office.

# **SCHOOL DISTRICT OF CLAYTON**

## **NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

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### **NOTE L – RISK MANAGEMENT**

#### **District's Health Insurance Plan**

The District utilizes an internal service fund to account for the risks associated with the employees' health insurance plan. A premium is charged to each fund that accounts for employees' salaries based upon past trends in claims experience. Provisions are also made for unexpected and unusual claims.

Liabilities of the fund are recorded when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR).

The District incurred claims of \$3,973,423 of which \$3,628,705 was paid and \$344,718 was unpaid.

The District purchases reinsurance to limit exposure to catastrophic claims. Specific stop loss limit insurance is purchased which limits the district's calendar year exposure to \$125,000 per member and aggregate stop loss limit insurance is also purchased which limits the district's calendar year exposure to \$4,738,798 for all claims.

#### **District's Other Risk**

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. To mitigate these risks, the District is a participant in the Missouri United School Insurance Council (MUSIC) which is a Protected Self-Insurance Program of Missouri Public School Districts with approximately 400 members. The District pays an assessment to MUSIC to cover estimated claims payable and reserves for claims for each entity. Part of the assessment then goes to purchase excess insurance contracts for the group as a whole. Should the contributions received by MUSIC not be sufficient, special assessments can be made to the member districts. There have been no significant changes in insurance coverage from the prior year.

## **REQUIRED SUPPLEMENTARY INFORMATION**

# SCHOOL DISTRICT OF CLAYTON

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - CASH BASIS - GENERAL FUND - UNAUDITED Year Ended June 30, 2019

	Budgeted amounts		Actual (budgetary basis)	Variances - positive (negative)	
	Original	Final		Original to final	Final to actual
<b>Revenues</b>					
Local	\$ 15,777,800	\$ 16,170,210	\$ 17,220,784	\$ 392,410	\$ 1,050,574
County	95,000	110,000	112,759	15,000	2,759
State	184,410	233,110	254,561	48,700	21,451
Federal	304,110	326,120	255,997	22,010	(70,123)
Other	3,000	5,420	5,417	2,420	(3)
<b>Total revenues</b>	<b>16,364,320</b>	<b>16,844,860</b>	<b>17,849,518</b>	<b>480,540</b>	<b>1,004,658</b>
<b>Expenditures</b>					
Instruction	3,038,810	3,004,400	2,740,122	34,410	264,278
Attendance and guidance	746,600	769,470	726,028	(22,870)	43,442
Health services	452,090	443,890	437,661	8,200	6,229
Improvement of instruction and professional development	491,000	542,870	400,078	(51,870)	142,792
Media services	281,780	293,790	337,447	(12,010)	(43,657)
Board of Education services	196,240	216,670	198,680	(20,430)	17,990
Executive administration	1,696,980	1,662,020	1,500,915	34,960	161,105
Building level administration	1,128,570	1,097,850	1,085,728	30,720	12,122
Operation of plant	7,503,560	7,566,930	7,138,669	(63,370)	428,261
Security services	218,970	242,230	204,115	(23,260)	38,115
Nonallowable transportation	195,770	223,450	185,903	(27,680)	37,547
Food services	1,109,600	1,105,100	1,126,222	4,500	(21,122)
Business services	936,720	920,240	899,142	16,480	21,098
Central office support services	437,720	472,830	443,787	(35,110)	29,043
Adult/community programs	1,003,860	1,022,060	1,190,951	(18,200)	(168,891)
<b>Total expenditures</b>	<b>19,438,270</b>	<b>19,583,800</b>	<b>18,615,448</b>	<b>(145,530)</b>	<b>968,352</b>
<b>Revenues over (under) expenditures</b>	<b>\$ (3,073,950)</b>	<b>\$ (2,738,940)</b>	<b>\$ (765,930)</b>	<b>\$ 335,010</b>	<b>\$ 1,973,010</b>

The accompanying notes are an integral part of this schedule.



# SCHOOL DISTRICT OF CLAYTON

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - CASH BASIS - SPECIAL REVENUE FUND - UNAUDITED Year Ended June 30, 2019

	Budgeted amounts		Actual (budgetary basis)	Variances - positive (negative)	
	Original	Final		Original to final	Final to actual
<b>Revenues</b>					
Local	\$ 28,710,680	\$ 25,082,450	\$ 26,908,287	\$ (3,628,230)	\$ 1,825,837
County	249,000	242,700	242,944	(6,300)	244
State	1,359,570	1,401,740	1,488,243	42,170	86,503
Federal	224,460	142,090	183,242	(82,370)	41,152
Other	388,570	320,000	349,325	(68,570)	29,325
<b>Total revenues</b>	<b>30,932,280</b>	<b>27,188,980</b>	<b>29,172,041</b>	<b>(3,743,300)</b>	<b>1,983,061</b>
<b>Expenditures</b>					
Instruction	27,600,060	27,668,090	26,895,998	(68,030)	772,092
Attendance and guidance	1,303,860	1,303,860	1,310,617	-	(6,757)
Health Services	112,680	112,680	126,345		(13,665)
Improvement of instruction and professional development	584,820	587,730	588,321	(2,910)	(591)
Media services	606,730	606,730	606,639	-	91
Executive administration	1,124,880	1,124,880	1,123,656	-	1,224
Building level administration	1,575,690	1,575,690	1,536,469	-	39,221
Businss Services	90,000	90,000	-		90,000
Central office support services	6,960	6,960	-	-	6,960
Adult/community programs	14,920	14,920	3,511	-	11,409
<b>Total expenditures</b>	<b>33,020,600</b>	<b>33,091,540</b>	<b>32,191,556</b>	<b>(70,940)</b>	<b>899,984</b>
<b>Revenues over (under) expenditures</b>	<b>\$ (2,088,320)</b>	<b>\$ (5,902,560)</b>	<b>\$ (3,019,515)</b>	<b>\$ (3,814,240)</b>	<b>\$ 2,883,045</b>

The accompanying notes are an integral part of this schedule.

# **SCHOOL DISTRICT OF CLAYTON**

## **NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

**June 30, 2019**

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### **NOTE A – BUDGETS AND BUDGETARY ACCOUNTING**

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- In accordance with Chapter 67, RSMo, the District adopts a budget for each fund.
- Prior to July, the Superintendent, who serves as the budget officer, submits to the Board of Education a proposed budget for the fiscal year beginning on the following July 1. The proposed budget includes estimated revenues and proposed expenditures for all District funds. Budgeted expenditures cannot exceed beginning available monies plus estimated revenues for the year.
- A public hearing is conducted to obtain taxpayer comments. Prior to its approval by the Board of Education, the budget document is available for public inspection.
- Prior to July 1, the budget is legally enacted by a vote of the Board of Education.
- Subsequent to its formal approval of the budget, the Board of Education has the authority to make necessary adjustments to the budget by formal vote of the Board. For each fund, total fund expenditures may not legally exceed final amended budgeted expenditures. Expenditure appropriations lapse at the end of the fiscal year.
- Budgeted amounts are as originally adopted on June 6, 2018, or as amended by the Board of Education at various times during the year.
- Budgets are adopted on the cash basis of accounting for all governmental funds. The cash basis is used to enable the District to more accurately budget revenue and expenses as the resources are expended or received.

# SCHOOL DISTRICT OF CLAYTON

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

June 30, 2019

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### NOTE A – BUDGETS AND BUDGETARY ACCOUNTING - Continued

The following schedule reconciles the revenue and expenditures on the budgetary basis of accounting (cash basis) with the amounts presented under the modified accrual basis of accounting:

	General Fund	Special Revenue Fund
<b>Revenues</b>		
Revenues - cash basis	\$ 17,849,518	\$ 29,172,041
Current year revenue accruals	384,104	174,792
Prior year revenue accruals	(259,928)	(158,757)
	<u>\$ 17,973,694</u>	<u>\$ 29,188,076</u>
<b>Expenditures</b>		
Expenditures - cash basis	\$ 18,615,448	\$ 32,191,556
Current year expenditure accruals	187,305	109,063
Prior year expenditure accruals	(115,410)	(123,548)
	<u>\$ 18,687,343</u>	<u>\$ 32,177,071</u>

# SCHOOL DISTRICT OF CLAYTON

## NET PENSION LIABILITY - UNAUDITED Year Ended June 30, 2019

### Schedule of Proportionate Share of the Net Pension Liability and Related Ratios – PSRS

Year ended*	Proportion of the Net Pension Liability (Asset)	Proportionate share of the Net Pension Liability (Asset)	Actual member payroll	Net Pension Liability (Asset) as a percentage of covered payroll	Fiduciary Net Position as a percentage of total pension liability
6/30/2014	0.5208%	\$ 21,366,213	\$ 23,616,628	90.47%	89.34%
6/30/2015	0.5256%	30,342,153	24,305,850	124.83%	85.78%
6/30/2016	0.5421%	40,335,757	25,587,013	157.64%	82.18%
6/30/2017	0.5510%	39,790,604	26,583,036	149.68%	83.77%
6/30/2018	0.5512%	41,022,820	27,049,379	151.66%	84.06%

### Schedule of Proportionate Share of the Net Pension Liability and Related Ratios – PEERS

Year ended*	Proportion of the Net Pension Liability (Asset)	Proportionate share of the Net Pension Liability (Asset)	Actual member payroll	Net Pension Liability (Asset) as a percentage of covered payroll	Fiduciary Net Position as a percentage of total pension liability
6/30/2014	0.5233%	\$ 1,910,913	\$ 7,630,413	25.04%	91.33%
6/30/2015	0.5044%	2,667,803	7,563,393	35.27%	88.28%
6/30/2016	0.5122%	4,109,561	7,908,987	51.96%	83.32%
6/30/2017	0.5064%	3,863,583	8,137,380	47.48%	85.35%
6/30/2018	0.4976%	3,844,992	8,279,018	46.44%	86.06%

### Schedule of Employer Contributions – PSRS

Year ended	Contractually required contribution	Actual employer contributions	Contributions excess / (deficiency)	Covered payroll	Contributions as a percentage of covered payroll
6/30/2013	\$3,360,070	\$3,360,070	\$ -	\$23,695,943	14.18%
6/30/2014	3,353,834	3,353,834	-	23,616,628	14.20%
6/30/2015	3,450,675	3,453,947	-	24,305,850	14.20%
6/30/2016	3,631,138	3,631,138	-	25,587,013	14.19%
6/30/2017	3,768,984	3,768,984	-	26,583,036	14.18%
6/30/2018	3,843,008	3,843,008	-	27,049,379	14.21%
6/30/2019	3,918,329	3,918,329	-	27,613,312	14.19%

# SCHOOL DISTRICT OF CLAYTON

## NET PENSION LIABILITY - UNAUDITED Year Ended June 30, 2019

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### Schedule of Employer Contributions – PEERS

Year ended	Contractually required contribution	Actual employer contributions	Contributions excess / (deficiency)	Covered payroll	Contributions as a percentage of of covered payroll
6/30/2013	\$ 535,396	\$ 535,396	\$ -	\$ 7,805,015	6.86%
6/30/2014	523,447	523,447	-	7,630,413	6.86%
6/30/2015	518,849	518,849	-	7,563,393	6.86%
6/30/2016	542,557	542,557	-	7,908,987	6.86%
6/30/2017	558,224	558,224	-	8,137,380	6.86%
6/30/2018	567,941	567,941	-	8,279,018	6.86%
6/30/2019	588,264	588,264	-	8,575,277	6.86%

Note: These schedules are intended to show information for ten years. Additional years will be displayed as they become available.

\*The data provided in the schedules is based as of the measurement date of the Systems' net pension liability, which is as of the beginning of the District's fiscal year.



# SCHOOL DISTRICT OF CLAYTON

## SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS - UNAUDITED Year Ended June 30, 2019

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### Schedule of Changes in Total OPEB Liability

	<b>2019</b>	<b>2018</b>
Total OPEB liability		
Service cost	\$ 264,514	\$ 270,318
Interest on total OPEB liability	213,641	199,304
Changes in assumptions	211,954	(160,959)
Benefit payments	(357,661)	(341,928)
Net change in total OPEB liability	332,448	(33,265)
Total OPEB liability at beginning of year	5,433,040	5,466,305
Total OPEB liability at end of year	<u>\$ 5,765,488</u>	<u>\$ 5,433,040</u>
Covered Payroll	\$ 32,341,024	\$ 31,688,037
Total OPEB liability as a percentage of covered payroll	17.83%	17.15%

Note: This schedule is to present information for 10 years. Additional years will be presented as they become available.

### Plan Assets

No assets are accumulated in a trust that meets all of the following criteria of GASB Statement No. 75, paragraph 4, to pay benefits:

- Contributions from the employer and any nonemployer contributing entities, and earnings thereon, must be irrevocable.
- Plan assets must be dedicated to providing OPEB to plan members in accordance with the benefit terms.
- Plan assets must be legally protected from the creditors of the employer, nonemployer contributing entities, the plan administrator, and plan members.

## **SUPPLEMENTARY INFORMATION**

# SCHOOL DISTRICT OF CLAYTON

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - CASH BASIS - DEBT SERVICE FUND Year Ended June 30, 2019

	Budgeted amounts		Actual (budgetary basis)	Variances - positive (negative)	
	Original	Final		Original to final	Final to actual
<b>Revenues</b>					
Local	\$ 6,995,090	\$ 6,803,730	\$ 7,310,584	\$ 191,360	\$ 506,854
County	150,000	150,000	151,287	-	1,287
Federal	1,096,450	1,136,300	1,136,299	(39,850)	(1)
<b>Total revenues</b>	<b>8,241,540</b>	<b>8,090,030</b>	<b>8,598,170</b>	<b>151,510</b>	<b>508,140</b>
<b>Expenditures</b>					
Debt service					
Principal retirements	23,750,000	23,750,000	23,750,000	-	-
Interest and other charges	4,334,540	4,334,540	4,331,872	-	2,668
<b>Total expenditures</b>	<b>28,084,540</b>	<b>28,084,540</b>	<b>28,081,872</b>	<b>-</b>	<b>2,668</b>
<b>Revenues over (under) expenditures</b>	<b>\$ (19,843,000)</b>	<b>\$ (19,994,510)</b>	<b>\$ (19,483,702)</b>	<b>\$ 151,510</b>	<b>\$ 510,808</b>
<b>Reconciliation of budgetary basis (cash basis) of accounting to modified accrual basis of accounting</b>					
Revenues per above - cash basis			\$ 8,598,170		
Current year revenue accruals			7,322		
Prior year revenue accruals			(5,242)		
<b>Revenues - modified accrual basis</b>			<b>\$ 8,600,250</b>		
Expenditures per above - cash basis			\$ 28,081,872		
Current year expenditure accruals			-		
Prior year expenditure accruals			-		
<b>Expenditures - modified accrual basis</b>			<b>\$ 28,081,872</b>		

# SCHOOL DISTRICT OF CLAYTON

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - CASH BASIS - CAPITAL PROJECTS FUND Year Ended June 30, 2019

	Budgeted amounts		Actual (budgetary basis)	Variances - positive (negative)	
	Original	Final		Original to final	Final to actual
<b>Revenues</b>					
Local	\$ 1,234,030	\$ 1,325,290	\$ 1,681,224	\$ (91,260)	\$ 355,934
County	30,000	18,000	18,835	12,000	835
Other	25,000	94,000	93,925	(69,000)	(75)
<b>Total revenues</b>	<b>1,289,030</b>	<b>1,437,290</b>	<b>1,793,984</b>	<b>(148,260)</b>	<b>356,694</b>
<b>Expenditures</b>					
Instruction	680,210	780,960	696,714	100,750	84,246
Media services	-	1,310	2,618	1,310	(1,308)
Executive Administration	120,120	361,160	96,212	241,040	264,948
Building level administration	-	5,880	5,883	5,880	(3)
Operation of plant	673,430	875,870	633,468	202,440	242,402
Security services	3,000	64,770	48,676	61,770	16,094
Nonallowable transportation	4,300	4,300	4,295	-	5
Food services	-	14,000	11,990	14,000	2,010
Business services	32,500	23,000	-	(9,500)	23,000
Central office support services	1,500	1,500	1,098	-	402
Facility acquisition and construction	-	-	597,505	-	(597,505)
Debt service:					
Interest and other charges	20	20	10	-	10
<b>Total expenditures</b>	<b>1,515,080</b>	<b>2,132,770</b>	<b>2,098,469</b>	<b>617,690</b>	<b>34,301</b>
<b>Revenues over (under) expenditures</b>	<b>\$ (226,050)</b>	<b>\$ (695,480)</b>	<b>\$ (304,485)</b>	<b>\$ 469,430</b>	<b>\$ (390,995)</b>
<b>Reconciliation of budgetary basis (cash basis) of accounting to modified accrual basis of accounting</b>					
Revenues per above - cash basis			\$ 1,793,984		
Current year revenue accruals			5,066,301		
Prior year revenue accruals			(32,453)		
<b>Revenues - modified accrual basis</b>			<b>\$ 6,827,832</b>		
Expenditures per above - cash basis			\$ 2,098,469		
Current year expenditure accruals			(277,279)		
Prior year expenditure accruals			(333,674)		
<b>Expenditures - modified accrual basis</b>			<b>\$ 1,487,516</b>		

## **OTHER INFORMATION**



# SCHOOL DISTRICT OF CLAYTON

## ANNUAL FINANCIAL INFORMATION AND OPERATING DATA - UNAUDITED Year ended June 30, 2019

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The following information is included to meet certain disclosure compliance requirements related to bonds issued by the District.

### Bond Issuance Information

Name of Issuer: School District of Clayton, St. Louis County, Missouri  
Dates of Issuance: Oct. 14, 2009; Nov. 3, 2009; Sept. 08, 2010; Sept. 28, 2010; Dec 27, 2017  
Relating to CUSIP Nos.:

Name of Issuer: School District of Clayton, St. Louis County, Missouri  
Date of Issuance: Oct. 14, 2009; Nov. 3, 2009; Sept. 8, 2010; Sept. 28, 2010; Dec. 27, 2017  
Relating to CUSIP Nos.:

Series 2009A			Series 2009B	Series 2009C	Series 2010A	Series 2010B	Series 2010C	Series 2017
FG6	GC4	GY6	184270 HY5	184270 HZ2	184270 JM9	184270 JN7	184270 JV9	184270 KP0
FH4	GD2	GZ3	184270 HU3	184270 JB3		184270 JP2	184270 JR8	184270 KQ8
FJ0	GE0	HA7	184270 HV1	184270 JC1		184270 JQ0	184270 JS6	184270 KR6
FK7	GF7	HB5	184270 HW9	184270 JD9			184270 JT4	184270 KS4
FL5	GG5	HC3	184270 HX7	184270 JE7			184270 JU1	184270 KT2
FM3	GH3	HD1		184270 JF4			184270 JW7	184270 KU9
FN1	GJ9	HE9		184270 JG2				184270 KV7
FP6	GK6	HF6		184270 JH0				184270 KW5
FQ4	GL4	HG4		184270 JJ6				184270 KX3
FR2	GM2	HH2		184270 JK3				
FS0	GN0	HJ8		184270 JL1				
FT8	GP5	HK5						
FU5	GQ3	HL3						
FV3	GR1	HM1						
FW1	GS9	HN9						
FX9	GT7	HP4						
FY7	GU4	HQ2						
FZ4	GV2	HR0						
GA8	GW0	HS8						
GB6	GX8	HT6						

# SCHOOL DISTRICT OF CLAYTON

## ANNUAL FINANCIAL INFORMATION AND OPERATING DATA - UNAUDITED Year ended June 30, 2019

### History of Enrollment

Listed below are the District's Fall enrollment figures for the last four and current school years:

<u>Grade</u>	<u>2014-2015</u>	<u>2015-2016</u>	<u>2016-2017</u>	<u>2017-2018</u>	<u>2018-2019</u>
K	151	162	178	168	153
1st	173	169	169	198	164
2nd	174	177	183	187	190
3rd	185	180	180	196	192
4th	176	193	198	188	188
5th	203	191	206	210	194
6th	205	216	205	221	219
7th	209	221	229	201	242
8th	197	211	219	235	210
9th	217	211	222	232	226
10th	218	221	210	222	237
11th	226	216	224	206	227
12th	214	222	214	217	210
Total	<u>2,548</u>	<u>2,590</u>	<u>2,637</u>	<u>2,681</u>	<u>2,652</u>

### Sources of Revenue

The following table shows the allocation of the District's revenue from the various sources for the fiscal year ended June 30, 2019.

<u>Revenue Source</u>	<u>% of Total</u>
Local Revenue	92.58 %
County Revenue	0.92
State Revenue	3.03
Federal Revenue	2.85
Other Revenue	0.62
Total	<u>100.00 %</u>

Note: Excludes proceeds from capital lease.

# SCHOOL DISTRICT OF CLAYTON

## ANNUAL FINANCIAL INFORMATION AND OPERATING DATA - UNAUDITED Year ended June 30, 2019

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### Sources of Revenue by Fiscal Year

The following table shows the District's sources of revenues for the fiscal years shown below:

<b>Fiscal Year Ended June 30</b>	<b>Local Revenue</b>	<b>County Revenue</b>	<b>State Revenue</b>	<b>Federal Revenue</b>	<b>Other Revenue</b>	<b>Total Revenue</b>
2015	\$52,263,173	\$541,935	\$1,621,831	\$1,798,118	\$15,663	\$56,240,720
2016	51,592,838	549,601	1,689,504	1,699,830	6,394	55,538,167
2017	51,425,428	536,786	1,741,020	1,738,923	30,729	55,472,886
2018	54,455,608	559,302	1,729,439	1,673,247	31,264,065 *	89,681,661
2019	53,169,996	525,825	1,742,804	1,635,582	357,047 **	57,431,254

\* Includes proceeds from the sale of refunded bonds and from the sale of land

\*\* Includes statutory tuition revenue

### Property Tax Information

The following table provides the history of total assessed valuation of all taxable tangible property situated in the District, according to the assessments as of January 1, in the calendar years shown below:

<b>Calendar Year</b>	<b>Assessed Valuation</b>	<b>% Change</b>
2014	\$1,002,431,060	N/A
2015	1,037,313,560	3.48%
2016	1,036,106,710	-0.12%
2017	1,152,388,120	11.22%
2018	1,136,240,380	-1.40%

# SCHOOL DISTRICT OF CLAYTON

## ANNUAL FINANCIAL INFORMATION AND OPERATING DATA - UNAUDITED Year ended June 30, 2019

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### Tax Rates

The following table shows the adjusted tax rates (per \$100 of assessed valuation) levied against each subclass of property for the current fiscal year and the last three fiscal years for the District:

<b>Fiscal Year Ended June 30</b>	<b>Real Estate Residential</b>	<b>Real Estate Commercial</b>	<b>Real Estate Agricultural</b>	<b>Personal Property</b>
2016	\$ 3.8492	\$ 4.5393	\$ -	\$3.9985
2017	3.8423	4.3583	-	3.9946
2018	3.6494	4.1682	-	3.9845
2019	3.6921	4.0670		3.9792

### Tax Rates – Allocation by Fund

The following table shows the District's adjusted tax levies (per \$100 of assessed valuation) for each of the following fiscal years:

<b>Fiscal Year Ended June 30</b>	<b>General (Incidental) Fund</b>	<b>Special Revenue (Teachers') Fund</b>	<b>Capital Projects (Building) Fund</b>	<b>Debt Service Fund</b>	<b>Total Levy - Blended Rate</b>
2015	\$ 1.2795	\$ 2.2233	\$ 0.1800	\$ 0.6230	\$ 4.3058
2016	1.2242	2.1186	0.1800	0.6230	4.1458
2017	0.9291	2.3057	0.2065	0.6230	4.0643
2018	0.9350	2.2278	0.1050	0.6230	3.8908
2019	1.0555	2.0770	0.1100	0.6230	3.8655

# SCHOOL DISTRICT OF CLAYTON

## ANNUAL FINANCIAL INFORMATION AND OPERATING DATA - UNAUDITED Year ended June 30, 2019

### Tax Collection Record

The following table sets forth tax collection information for the District for the last five fiscal years:

Fiscal Year	Total Levy (per \$100 of	Assessed Valuation	Total Taxes Levied	Current Taxes Collected		Current and Delinquent Taxes Collected	
	Assessed Value)			Amount	%	Amount	%
2014-15	\$ 4.3058	\$1,002,431,060	\$ 43,162,677	\$ 42,195,648	97.76%	\$42,465,881	98.39%
2015-16	4.1458	1,037,313,560	43,004,946	42,039,622	97.76%	39,737,985	92.40%
2016-17	4.0643	1,036,106,710	42,110,485	41,028,612	97.43%	40,202,268	95.47%
2017-18	3.8908	1,152,388,120	44,837,117	43,801,052	97.69%	43,078,099	96.08%
2018-19	3.8655	1,136,240,380	43,921,372	43,046,572	98.01%	42,500,328	96.76%

### Major Property Taxpayers

The ten largest real property taxpayers in the District according to their 2018 assessed valuations are listed below:

Taxpayer	Assessed Valuation	% of District's 2018 Total Assessed Valuation
1. St. Louis Galleria LLC	\$ 29,156,600	2.57 %
2. KBSII Pierre Laclede Center LLC	25,185,160	2.22 %
3. Clayton Franklin Clayton Plaza LLC	20,177,470	1.78 %
4. Clayton Corp. Park Management Co	19,002,980	1.67 %
5. KBSIII 101 South Hanley LLC	18,493,600	1.63 %
6. Clayton St. Louis Property LLC	17,536,000	1.54 %
7. Centene Management Company	16,049,240	1.41 %
8. Clayton Central Owner LLC	13,677,050	1.20 %
9. 8182 Maryland Associates LTD PTNSP	12,678,850	1.12 %
10. Mept Shaw Park Plaza LLC	12,402,180	1.09 %
	<u>\$184,359,130</u>	<u>16.23 %</u>